June 29, 2015

Christopher J. Murphy
Regional Administrator
Region 9
National Highway Traffic Safety Administration
650 Capitol Mall
Suite 8-600
Sacramento, CA 95814

Dear Mr. Murphy:

Hafa Adai! Transmitted for your review and disposition are courtesy copies of Guam's FY 2016 Highway Safety Performance Plan for Section 402, 405 and 408 grant activities. The Office of Highway Safety have already submitted the FY2016 Highway Safety Performance Plan via drop box to the National Highway Traffic Safety Administration’s office.

We wish to express our sincerest appreciation for the efforts you and your staff have personally assisted in helping address the highway safety needs of our island.

Should you require additional information, please do not hesitate in calling Ms. Cil Javier or myself at (671) 647-4343 or (671) 646-3131 respectively.

Sincerely,

GLENN LEON GUERRERO
Director/Governor’s Highway Safety Representative

Attachments

Cc: Greg Frederickson, Deputy RA
    Brian Huynh
    Rosalind Tianco
    Jack Wright

542 North Marine Corps Drive, Tamuning, Guahan 96913, Tel (671) 646-3131, Fax (671) 649-8178
GUAM’S 2016 HIGHWAY SAFETY PLAN

Territory of Guam

Highway Safety Plan

Federal Fiscal Year 2016

Prepared for:

U.S. Department of Transportation
National Highway Traffic Safety Administration

Developed and presented by:

Government of Guam
Department of Public Works
Office of Highway Safety
542 North Marine Corps Drive
Tamuning, GU 96913
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<td>Acronym</td>
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<td>Child Passenger Safety</td>
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<td>Drive Sober or Get Pulled Over</td>
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<td>DUI</td>
<td>Driving Under the Influence</td>
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<td>Driving While Intoxicated</td>
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<td>Federal Motor Carrier Safety Administration</td>
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<td>Guam Crash Reporting System</td>
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<td>HPD</td>
<td>Highway Patrol Division</td>
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<td>Highway Safety Plan</td>
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<td>High Visibility Enforcement</td>
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<td>ITSIS</td>
<td>Island-wide Traffic Safety Information System</td>
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<tr>
<td>Abbreviation</td>
<td>Description</td>
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<td>MAP-21</td>
<td>Moving Ahead for Progress in the 21st Century</td>
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<td>MOU</td>
<td>Memorandum of Understanding</td>
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<td>National Occupation Protection Use Survey</td>
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<td>RFP</td>
<td>Request for Proposal</td>
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<td>SAFETEA-LU</td>
<td>Safe, Accountable, Flexible, and Efficient Transportation Equity Act: A Legacy for Users</td>
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<td>SFST</td>
<td>Standard Field Sobriety Test</td>
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<td>TRCC</td>
<td>Traffic Records Coordinating Committee</td>
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<td>TREC</td>
<td>Traffic Records Executive Committee</td>
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<td>TRIMS</td>
<td>Traffic Records Information Management System</td>
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Part I: Introduction to the Guam Highway Safety Planning Process

1.1 Executive Summary

The Guam Highway Safety Plan (HSP) for Federal Fiscal Year 2016 serves as the Territory’s application to the National Highway Traffic Safety Administration (NHTSA) for federal funds under Section 402 – “Moving Ahead in Progress in the 21st Century (MAP-21).” The Government of Guam, Department of Public Works – Office of Highway Safety will continue to educate the public on highway safety issues and to facilitate the implementation of programs that reduces crashes, injuries, and fatalities on Guam’s roadways.

The Federal Fiscal Year 2016 Highway Safety Plan (HSP) addresses the national priority program areas of the National Highway Traffic Safety Administration (NHTSA). The following areas will be addressed by the Guam Office of Highway Safety in FFY2016, Territorial Safety Programs known as Section 402 MAP-21, being the primary source of funding for these initiatives, to the territory. Progress in meeting our objectives and strategies is measured based on (23 CFR 1200.10).

The primary function of the Guam Office of Highway Safety includes:

- Administration – Includes the management of federal highway safety funds, distribution of funds to sub-grantee agencies, and preparation of the Annual Highway Safety Plan and Annual Report Evaluations.
- Problem Identification – Includes identification of actual and potential traffic hazards and the development of effective countermeasures.
- Monitoring and Evaluation – Includes monitoring initiatives that impact highway safety and evaluation of the effectiveness of approved safety projects.

1.2 Mission Statement

By identifying traffic safety problems and therein developing and implementing safety programs designed to reduce death and injury on Guam’s roadways through partnerships with local, state and non-profit organizations. The mission of the Office of Highway Safety is the safe passage of all roadway users on Guam as the territory moves forward to Zero Fatalities.

The DPW-Office of Highway Safety is the section responsible for implementing Federally Funded highway safety projects in Guam. As a fundamental component of improving the
quality of life for the citizens and visitors to the Island, the mission of OHS consists of two goals:

1. To reduce the number of fatalities and serious injuries on Guam's roadways; and
2. To reduce the number of traffic crashes and the severity of their consequences.

The OHS provides the required resources to plan and carry out activities to fulfill this mission. To ensure effectiveness, relationships are developed and maintained with advocacy groups, citizens, community safety groups, and local and federal law enforcement agencies. The OHS conducts data analysis to monitor crash trends in the State and ensure state and Federal resources target the areas of greatest need. The OHS works closely with its Partners for Highway Safety to ensure coordination resulting in one comprehensive highway safety program for the Territory.

The OHS establishes and implements a comprehensive program to accomplish its goals effectively. The Highway Safety Plan for Federal Fiscal Year 2016 describes the process used to identify specific highway safety problem areas, including the development of countermeasures to correct those problems, and processes to monitor the performance of those countermeasures. Section 2.0 represents the priority focus areas, including proposed strategies and programming to meet the Office's safety goals.
1.3 Proposed Process and Timeline

Process: The FFY2016 HSP is developed to address problems related to fatalities, injuries, and property damage resulting from traffic crashes. The HSP identifies specific program areas along with specific countermeasures to address the crash problem. Each year OHS prepares the HSP and includes the projects that will be funded for the federal fiscal year which, is implemented beginning October 1st and ending September 30th. The projects presented in this year’s HSP are a continuation of projects from prior years, but includes anticipated projects for FFY2016 as well.

The project of developing the HSP begins early in the calendar year proceeding the federal fiscal year. The HSP development process consists of a number of stages:

- Problem Identification
- Selection of goals, objectives and performance measures
- Input from traffic safety related partners
- Selection of funding priorities
- Grant Application Announcement
- Review, negotiation and approval of grant agreements
- Implementation
- Outcome Evaluation for next planning stages

For FFY2016, the OHS will use meeting reports, monitoring reports, and quarterly reports to assess the critical traffic safety issues that confront the territory.

Project Selection:

The criteria used in selecting projects and activities are determined by using the following methodology:

a. How they are ranked in terms of their crash severity;
b. Use of seatbelt/helmets or other passenger safety at the time of crash;
c. Frequency of DUI involved in crashes;
d. Review Crashes according to their contributing factors;
e. Review fatalities by numbers, type and location;
f. Projects that are selected are likely to be sustainable;
g. Projects that support our goals throughout the territory;
h. Projects that creatively incorporate “alcohol awareness and occupant protection safety”;
i. Projects that are geared towards distracted driving; and/or
j. Projects from government agencies that have territory wide significance and addresses the federal areas under the Moving Ahead for Progress in the 21st Century (MAP-21).

The OHS staff reviews the data over a period of five years and identify the most significant problems and who should be funded and at what level compared to the previous years. In spite of enforcement efforts, public relations and media involvement and other support from local community groups, there has been an increase in the number of infractions in the impaired driving category and pedestrian fatalities compared to previous years.

The respective coordinators in collaboration with the Highway Safety Coordinator and the Regional Office discuss components of the application that require additional details and supporting documentation from sub-grantees. Funding levels are discussed with the project managers. The project managers are questioned about items which are unallowable and charges and equipment that does not meet or fulfill the objectives and goals of the program/project.

All projects continuing into the next fiscal year are identified and initial funding estimates are developed. The OHS program managers review the proposals submitted by the stakeholders. The problem identification process includes goals, objectives, performance measures and activities. OHS staff analyzes traffic safety data and information available from the Guam Police Department and the Judiciary of Guam. The data is used to identify emerging problem areas, as well as to verify the problem identification by the agencies that have submitted proposals for funding consideration.

**Timeline:** In the interest of reducing the incidence and severity of vehicular collisions in the Territorial Highway & Local Street System, and in order to identify highway safety problems, remedial countermeasures, strategies, and project performance measurements for inclusion of the Fiscal Year 2016 Highway Safety Plan, the Guam Office of Highway Safety networked with, conferred with, and consulted with the Highway Safety Coalition, which comprises those government officials, public offices/agencies, and private organizations.

The Guam Office of Highway Safety conducts transportation safety planning year round. Emerging trends and safety needs are identified through data monitoring and outreach to key safety stakeholders.
### 1.4 Guam Office of Highway Safety Annual Safety Planning Calendar

<table>
<thead>
<tr>
<th>Month</th>
<th>Activities</th>
</tr>
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<tbody>
<tr>
<td>January – March</td>
<td>Staff conducts grant oversight and monitoring visits. Review progress of prior year programs with OHS staff as well as analyze data to identify upcoming fiscal year key program areas. Review spending and determine revenue estimates. Grant application process begins for FFY2016. Obtain input from partner agencies and stakeholders on program direction.</td>
</tr>
<tr>
<td>April – May</td>
<td>Conduct strategic planning sessions with staff to create specific Project within each program area. Staff develops the kick-off event and activities to support the national “Click It Or Ticket (CIOT)” and Distracted Driving campaigns. Prepare HSP Sections 402 MAP-21 and 405 grant applications.</td>
</tr>
<tr>
<td>June</td>
<td>Review of project proposals for FY2016 and submission of FFY2016 Highway Safety Plan to Region IX and NHTSA Headquarters.</td>
</tr>
<tr>
<td>July-August</td>
<td>National Enforcement Mobilization 4th of July Drive Sober or Get Pulled Over; Hold meetings with potential grantees.</td>
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<tr>
<td>September</td>
<td>Child Passenger Safety Week; Close-out of FFY2015 Projects</td>
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<tr>
<td>November-December</td>
<td>Impaired Driving Campaign: Buzzed Driving is Drunk Driving and Drive Sober or Get Pulled Over; OHS closeout the prior fiscal year. OHS collects and reviews year-end reports from its sub-grantees.</td>
</tr>
</tbody>
</table>
1.5 FFY16 Organizational Chart

GLENN LEON GUERRERO
Director
Governor's Highway Safety Representative

CECILIA D. JAVIER
Management Analyst IV
Highway Safety Coordinator
P&A/AL/PS

JULIE L. MYERS
Data Control Clerk II
TRIMS (402)

JACQUELINE T. FLORIG
Admin Assistant
Planning & Administration
Pedestrian Safety (402)

THERESE D. MATANANE
Program Coordinator IV
OP/AL (402) & Section 405(c)

JANE M. ALMENDRES
Program Coordinator I
Occupant Protection (405b)

ANAMARIE C. SENATO
Program Coordinator II
Police Traffic Services
Occupant Protection (402)
1.6 Strategic Partners

In the interest of reducing the incidence and severity of vehicular collisions on the Island roadway, OHS networked with various stakeholders, conducted safety sessions to gather input on safety problems and effective countermeasures being implemented by other agencies. Partnerships and collaboration opportunities were identified with the Highway Safety Coalition, which comprises of government officials, public offices/agencies, and private organizations. The Highway Safety Coalition Members consists of:

Honorable Eddie Baza Calvo
Governor of Guam

Honorable Ray Tenorio
Lt. Governor of Guam

Glenn Leon Guerrero
Director/Governor's Highway
Safety Representative
Department of Public Works

Cecilia D. Javier, MA IV
Highway Safety Coordinator
Office of Highway Safety,
Department of Public Works

Therese C.D. Matanane
Program Coordinator IV
Office of Highway Safety
Department of Public Works

AnaMarie C. Senato
Program Coordinator II
Office of Highway Safety
Department of Public Works

Jane M. Almandres
Program Coordinator I
Office of Highway Safety
Department of Public Works

Jacqueline T. Florig
Administrative Assistant
Office of Highway Safety
Department of Public Works

Julie L. Myers
Data Control Clerk II
Office of Highway Safety
Department of Public Works

Romualdo Domingo
Engineer
Division of Highway
Department of Public Works

Honorable Thomas C. Ada
Senator, 33rd Guam Legislature
Chairman, Committee on Public Safety,
Law Enforcement and Judiciary

Peter R. Sgro Jr.
President/Board Chairman
Guam Chamber of Commerce

Joseph I. Cruz
Acting Chief of Police
Guam Police Department

Manny Chong
Lieutenant/Operations Chief
GPD-Highway Patrol Division
Joey San Nicolas  
Fire Chief  
Guam Fire Department

John Camacho  
Director  
Dept. of Revenue & Taxation

Elizabeth Barrett-Anderson  
Attorney General of Guam  
Office of the Attorney General

Honorable Robert J. Torres  
Chief Justice of Guam  
Judiciary of Guam

Valerie Tenorio  
Traffic Violations Clerk  
Judiciary of Guam

Charles Ada  
Executive Manager  
Guam International Airport Authority

Joanne M.S. Brown  
Executive Manager  
Port Authority of Guam

James W. Gillan  
Director, Dept. of Public Health & Social Services

Stephen Ignacio  
Captain/Officer in Charge  
Planning Research & Development  
Guam Police Department

Maria C. Flores  
Administrator, DMV  
Dept. of Revenue & Taxation

Franklin Artero  
Program Coordinator  
Prosecution Section  
Office of the Attorney General

Honorable Alberto Lamorena III  
Presiding Judge/DWI Court  
Judiciary of Guam

Joshua Tenorio  
Court Administrator  
Judiciary of Guam

Robert Camacho  
Airport Police Chief  
Guam International Airport Authority

Doris Aguero  
Chief of Port Police  
Port Authority of Guam

Marlene M. Carbullido  
Acting EMS Administrator  
Dept. of Public Health & Social Svcs.

Angel Sablan  
Executive Director  
Mayor's Council of Guam
# HIGHWAY SAFETY PROGRAM COST SUMMARY

U.S. Department of Transportation  
National Highway Traffic Safety Administration  
Federal Highway Administration

<table>
<thead>
<tr>
<th>Program Area</th>
<th>Approved Program Costs</th>
<th>Basis For % Change</th>
<th>State/Local Funds</th>
<th>Federally Funded Programs</th>
<th>Current Balance</th>
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</table>

State Official Authorized Signature:  
Name: Glenn Leon Guerrero  
Title: Governor's Highway Safety Representative  
Date: ____________

Federal Official(s) Authorized Signature:  
Name: Christopher Murphy  
Title: Regional Administrator  
Date: ____________
FEDERAL FISCAL YEAR 2016

PROGRAM AREA
## 2.1 CORE OUTCOME MEASURES

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<th>CORE OUTCOME MEASURES</th>
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<td><strong>C-1</strong> Traffic Fatalities (FARS)</td>
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<td><strong>C-2</strong> Serious Injuries in Traffic Crashes (State Crash File)</td>
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<td>5-Year Moving Average</td>
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<td>793.60</td>
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<td>N/C</td>
<td>N/C</td>
<td>N/C</td>
</tr>
<tr>
<td>N/C – Not Collected</td>
<td>NA</td>
<td>NA</td>
<td>NA</td>
<td>NA</td>
<td>NA</td>
</tr>
<tr>
<td><strong>C-4</strong> Unrestrained Passenger Vehicle Occupant Fatalities, All Seat Positions</td>
<td>Annual</td>
<td>0</td>
<td>0</td>
<td>2</td>
<td>5</td>
</tr>
<tr>
<td>5-Year Moving Average</td>
<td>0.4</td>
<td>0.4</td>
<td>0.8</td>
<td>1.8</td>
<td>2.4</td>
</tr>
<tr>
<td><strong>C-5</strong> Alcohol-Impaired Driving Fatalities (FARS)</td>
<td>Annual</td>
<td>0</td>
<td>1</td>
<td>1</td>
<td>3</td>
</tr>
<tr>
<td>5-Year Moving Average</td>
<td>5</td>
<td>4.4</td>
<td>3.2</td>
<td>2.6</td>
<td>1.2</td>
</tr>
<tr>
<td><strong>C-6</strong> Speeding-Related Fatalities (FARS)</td>
<td>Annual</td>
<td>8</td>
<td>7</td>
<td>5</td>
<td>7</td>
</tr>
<tr>
<td>5-Year Moving Average</td>
<td>5.4</td>
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<td>6.6</td>
<td>6.4</td>
</tr>
<tr>
<td><strong>C-7</strong> Motorcyclist Fatalities (FARS)</td>
<td>Annual</td>
<td>2</td>
<td>3</td>
<td>4</td>
<td>2</td>
</tr>
<tr>
<td>5-Year Moving Average</td>
<td>2</td>
<td>2.2</td>
<td>2.6</td>
<td>3</td>
<td>2.4</td>
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<tr>
<td><strong>C-8</strong> Un-helmeted Motorcyclist Fatalities (FARS)</td>
<td>Annual</td>
<td>0</td>
<td>0</td>
<td>3</td>
<td>2</td>
</tr>
<tr>
<td>5-Year Moving average</td>
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<td>0.4</td>
<td>1</td>
<td>1.4</td>
<td>1.2</td>
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<tr>
<td><strong>C-9</strong> Drivers Age 20 or Younger involved in Fatal Crashes (FARS)</td>
<td>Annual</td>
<td>0</td>
<td>1</td>
<td>0</td>
<td>1</td>
</tr>
<tr>
<td>5-Year Moving Average</td>
<td>1.2</td>
<td>0.8</td>
<td>0.6</td>
<td>0.6</td>
<td>0.6</td>
</tr>
<tr>
<td><strong>C-10</strong> Pedestrian Fatalities (FARS)</td>
<td>Annual</td>
<td>4</td>
<td>2</td>
<td>4</td>
<td>6</td>
</tr>
<tr>
<td>5-Year Moving Average</td>
<td>4.6</td>
<td>4.2</td>
<td>3.4</td>
<td>4</td>
<td>5.2</td>
</tr>
<tr>
<td><strong>C-11</strong> Bicyclist Fatalities (FARS)</td>
<td>Annual</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>1</td>
</tr>
<tr>
<td>5-Year Moving Average</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0.2</td>
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### CORE BEHAVIOR MEASURE

<table>
<thead>
<tr>
<th>CORE BEHAVIOR MEASURE</th>
<th>2010</th>
<th>2011</th>
<th>2012</th>
<th>2013</th>
<th>2014</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>B-1</strong> Observed Seat Belt Use for Passenger Vehicles, Front Seat Outboard Occupants (State Survey)</td>
<td>Annual</td>
<td>85%</td>
<td>84%</td>
<td>81.4%</td>
<td>93.81%</td>
</tr>
<tr>
<td>Increase observed seat belt use for passenger vehicles, front seat outboard occupants by 4.11 percentage points from 90.11 percent in 2014 to 93.81 percent in December 2016</td>
<td></td>
<td></td>
<td></td>
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</table>
2.2 Evidenced-Based Enforcement Plan (E-BE)

The Guam Department of Public Works (DPW)-Office of Highway Safety (OHS) recognizes that a strong enforcement plan is the key to reducing fatalities, injuries, and crashes in Guam. In order to bring down fatalities, injuries, and crashes, Guam DPW-Office of Highway Safety will focus on data and problem identification and crash location data. Based on the information, Guam DPW-Office of Highway Safety will be able to determine where the needed projects are to focus on and, increase in the enforcement and needs of the community.

In order to reduce fatalities, injuries and crashes, the Guam DPW-Office of Highway Safety focuses its enforcement program around the following core programs:

- Impaired Driving
- Occupant Protection to include Child Restraints and
- Speed

Sections 402 and 405 (b) funding is targeted to the areas of the highest incidence of traffic problems and/or alcohol related problems. As outlined in the problem identification section of the plan, the sub-grantees that qualify are notified by the Guam DPW-Office of Highway Safety. Through their application process, the sub-grantees use data information to support their enforcement strategies, equipment needs and educational material requests.

During the program year, the Program Managers conduct site visits and track the progress of their sub-grantees to ensure they are achieving goals and objectives. Program Managers also make sure that quarterly reports, claims with supporting documentation and other required information is received by the Guam DPW-Office of Highway Safety in a timely manner. There is continuous follow up and adjustment of the enforcement plan. If a trend or particular shortcoming is identified, enforcement partners are encouraged to make adjustments to address such areas.

Guam continues to record safety belt usage rates at a high level and recognizes the efforts to increase usage on a continuity level. For the past 3 years, Guam has seen an increase in unrestrained vehicle occupant fatalities from 2 in CY2012 to 5 in CY2014. As a strategy to improve belt usage, results of the yearly observational survey is utilized not only for the overall island’s usage rate, but for also identifying where low usage was observed and recorded. In FFY2014, Guam DPW-Office of Highway Safety analyzed the observational safety belt usage information along with crash data and identified the low usage rate to compare with the areas of high crash incidences to determine if it is tied into the unrestrained vehicle occupant fatalities, thus, determining that safety belt usage will be one of the primaries focuses of enforcement and education/community outreach. It is anticipated
that 24 enforcement activities combining with Speed and Impaired Driving will be conducted
during the FFY2016 and beyond with emphasis on the location of high crash incidences.

Over the past 5 years, the number of alcohol impaired driving fatalities has been at an
average of 20%. Guam DPW-Office of Highway Safety recognizes other impairments such
as illegal drugs, as a contributing factor in some fatalities. In May of 2015, Guam DPW-
Office of Highway Safety received approval from their regional office to conduct Advanced
Roadside Impaired Driving Enforcement (ARIDE) training in Guam for law enforcement
personnel to address and provide general knowledge related to drug impairment and to
decipher the signs of impairment related to drugs, alcohol or combination of both and be
able to reduce the number of impaired drivers and impaired driving related traffic collisions.

High visibility enforcement efforts are strengthened with the use of data. Law enforcement
agencies can utilize reports designed by the Online State Crash Analysis Reporting System
(OSCAR) to analyze data specific to their assigned precinct. Standard reports designed by
the OSCAR system breaks down the fatality and serious injury data to time of day, day of
week, age and road class in the areas of impaired, inattentive, and speed. Such reports
assist in the adjustment of enforcement plan as needed for continuous safety improvements
and adjust efforts and strategies that are effective and specific to their needs.

PAID MEDIA

The Guam DPW-Office of Highway Safety will continue to educate and reach out to the
general public at large on highway safety issues and concerns in areas of impaired driving,
speed, occupant protection, pedestrian/bicycle safety, and distracted driving. Paid
Advertisement is a very effective tool, particularly in messaging outreach to Guam's versatile
community. The Guam DPW-Office of Highway Safety will also address more into the
awareness of sobriety checkpoints and seat belt checkpoints and provide accurate figure
showing exactly how much of the audience were reached and whether the messages
changed their behavior. Overall, funding will be used to increase the awareness on the
dangers of drinking and driving, distracted driving, speed, pedestrians/bicycles and seat
belts with emphasis to increase the rating for television and radio stations to reach
approximately 70% of the island's 159,358 population.
2.3 Highway Safety Projects for FFY 2016 (by Program Area)

Section 2.0 provides details on the program areas, performance targets and measures, task or project descriptions, and funding levels and sources. The program areas in Guam’s FFY 2016 HSP include impaired driving, occupant protection, speeding, traffic records, pedestrian and bicycle safety, EMS, paid media, and planning and administration. Each section contains the following information:

- **Safety Focus Area** – The areas of highway safety that will be focused on in FFY 2016.

- **Problem Identification** – A description of the problem using crash and demographic data that provide justification for including the program area and guide selection and implementation of countermeasures.

- **Strategic Partners** – A list of partnerships to assist OHS in delivering programs and projects and meeting the FFY 2016 performance targets.

- **Countermeasures** – Summary of the high-level, proven approaches which guide the project selection for each Program Area. Countermeasures that will be implemented in the next year by the Office of Highway Safety and its sub-grantees are based on appropriate given data and in the problem identification and resources available.

- **Performance targets** – The targets for, and in addition to, serious injuries or fatalities at high incidence areas.

- **Programs/Projects** – Data-driven activities that will be implemented in the next year to achieve the identified goals and objectives for each program area.
The Guam Office of Highway Safety serves as the primary agency responsible for ensuring that highway safety concerns for Guam are identified and addressed through the development and implementation of appropriate countermeasures.

**Performance Targets:**
- To administer a fiscally responsible, effective highway safety program that is data-driven and addresses Guam’s specific safety characteristics.

**Performance Measures:**
- Conduct meetings to receive input for the development of the FFY 2016 Highway Safety Performance Plan.
- Submit the FFY Year 2016 Highway Safety Performance Plan by July 1, 2015.

**Strategic Partners:**
OHS will continue to work with their Strategic Partners, including local and federal law enforcement agencies and all grant recipients.

**List of Strategies:**
1. Administer the Highway Safety Program:
   a. Implement the FFY 2016 HSP;
   b. Develop projects to support the current programs goals;
   c. Provide sound fiscal management on all the traffic safety programs;
   d. Coordinate plans with other local and federal agencies;
   e. Assess program and projects outcomes; and
   f. Share this vital information and relevant data with the public.
2. Provide data required for Federal and local reports.
3. Provide program staff, professional development, travel funds for the Governor’s Highway Safety Representative and Highway Safety Coordinator, equipment, materials, and fiscal support for all programs.
4. Provide data and information to policy and decision-makers on the benefits of various traffic safety laws.
5. Identify and prioritize highway safety problems for future OHS attention, programming, and activities.
6. Implement program management, oversight, and monitoring for activities within this priority area.
Project Descriptions:

The FFY 2016 HSP project list to address planning and administration items includes the project number, title, description, responsible program manager/staff, and budget.

Project Title: Program Management
Project Numbers: PA16-07-010HS
Project Description: This project will fund 20% of the salary and fringe benefits for one (1) Administrative Assistant to handle administrative work; and to fund 10% of the salary and fringe benefits for the Highway Safety Coordinator (Management Analyst IV) to administer the Highway Safety Programs. Funding will also be used for off-island travel for the Governor’s Highway Safety Representative and the Highway Safety Coordinator to attend meetings, trainings, and conferences. To cover costs for operational expenses, i.e., telephone services, annual dues, cable T.V. services, MI-FI wireless services; copier services and materials and supplies.

Program Manager/Staff: Cecilia Javier (HSC/MAIV) and Jacqueline Florig (Administrative Assistant)

Project Budget/Source: $100,762.61 (Section 402)

Guam’s Project Summary Sheet Federal Fiscal Year 2016

<table>
<thead>
<tr>
<th>Planning &amp; Administration Projects</th>
<th>Allocation</th>
</tr>
</thead>
<tbody>
<tr>
<td>PA16-07-01OHS Program Management (carry-forward)</td>
<td>$25,242.36</td>
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<tr>
<td>PA16-07-01OHS Program Management (new)</td>
<td>$75,520.25</td>
</tr>
<tr>
<td>TOTAL PROJECT COSTS:</td>
<td>$100,762.61</td>
</tr>
</tbody>
</table>
2.5 IMPAIRED DRIVING – Section 402

Problem Identification and Analysis:

Alcohol-impaired driving continues to be a significant contributing factor in Guam’s crash fatalities and serious injuries. Guam continues to register high number of traffic crashes and a high percentage of traffic fatalities involving DUI. In CY2011, there were 6699 traffic crashes resulting in 916 traffic injuries and 15 traffic fatalities. Of the 15 traffic fatalities, six (6) were alcohol and/or drug related. In CY2012, there were 7031 traffic crashes resulting in 1180 injuries and 16 traffic fatalities. Of the 16 traffic fatalities, seven (7) were alcohol and/or drug related. In CY2013, there 6548 traffic crashes resulting in 1121 injuries and 18 traffic fatalities. Of the 18 traffic fatalities, eight (8) were alcohol and/or drug related. In CY2014 there was a total of 6,473 traffic crashes resulting in 848 traffic related injuries. Of the 19 traffic fatalities, six (6) were alcohol and/or drug related.

There is a great need for an effective traffic law enforcement program that would serve two (2) roles: 1) to deter potential impaired drivers by providing a regular and highly visible enforcement presence; and 2) to arrest impaired drivers. Guam’s law enforcement agencies/departments will be aggressively conducting sobriety checkpoints around the island, to alleviate the problem of drunken drivers on our roadways and ensure the motoring public that our roads are safe to drive on.

The primary goal of the Alcohol and Other Drugs Public Information & Education (PI&E) Project is to provide the management, supervision and support services for the activities necessary to operate the traffic safety program on Guam. This information will be used to develop appropriate educational and marketing materials and target enforcement activities to reduce impaired driving fatalities.
IMPARED DRIVING CRASHES STATISTICS

<table>
<thead>
<tr>
<th>Impaired Driving in Guam 2010-2014</th>
<th>2010</th>
<th>2011</th>
<th>2012</th>
<th>2013</th>
<th>2014</th>
<th>TOTAL</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total Crashes</td>
<td>7165</td>
<td>6699</td>
<td>7031</td>
<td>6548</td>
<td>6473</td>
<td>33,916</td>
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<tr>
<td>Total DUI Crashes</td>
<td>120</td>
<td>87</td>
<td>82</td>
<td>63</td>
<td>67</td>
<td>419</td>
</tr>
<tr>
<td>Total Traffic Fatalities</td>
<td>16</td>
<td>15</td>
<td>16</td>
<td>18</td>
<td>19</td>
<td>509</td>
</tr>
<tr>
<td>Total Fatal Crashes</td>
<td>16</td>
<td>15</td>
<td>16</td>
<td>18</td>
<td>21</td>
<td>86</td>
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<tr>
<td>DUI-related fatal crashes</td>
<td>5</td>
<td>6</td>
<td>7</td>
<td>8</td>
<td>6</td>
<td>32</td>
</tr>
<tr>
<td>Serious Traffic Injuries</td>
<td>484</td>
<td>916</td>
<td>1180</td>
<td>1121</td>
<td>848</td>
<td>4,549</td>
</tr>
<tr>
<td>DUI crash w/injuries</td>
<td>45</td>
<td>28</td>
<td>33</td>
<td>20</td>
<td>67</td>
<td>193</td>
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<tr>
<td>DUI arrests</td>
<td>680</td>
<td>471</td>
<td>396</td>
<td>346</td>
<td>442</td>
<td>2,335</td>
</tr>
<tr>
<td>Drug-related arrests</td>
<td>117</td>
<td>132</td>
<td>102</td>
<td>106</td>
<td>114</td>
<td>571</td>
</tr>
</tbody>
</table>

- **GUAM POLICE DEPARTMENT: Planning, Research & Development**
- **Source: OSCAR (On-line System Crash Analysis Reporting)**
- **Prepared by: D.B. San Nicolas, Statistician II/D.C. Penn, LED**

**IMPARED DRIVING CRASHES STATISTICS**

Impaired Driving 2010 - 2014

![Graph showing impaired driving statistics]

- 419 Crashes
- 32 Fatal Crashes
- 193 Crash with Injuries
- 2335 Arrests
- 571 Drug-related Arrests
DUI PROSECUTION

DUI PROSECUTION 2010 – DECEMBER 2014 CALENDAR YEAR

<table>
<thead>
<tr>
<th></th>
<th>2010</th>
<th>2011</th>
<th>2012</th>
<th>2013</th>
<th>2014</th>
<th>TOTAL</th>
</tr>
</thead>
<tbody>
<tr>
<td>DUI Referred from GPD</td>
<td>1141</td>
<td>892</td>
<td>571</td>
<td>389</td>
<td>420</td>
<td>3,413</td>
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<tr>
<td>DUI Filed</td>
<td>715</td>
<td>683</td>
<td>324</td>
<td>356</td>
<td>337</td>
<td>2,415</td>
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<tr>
<td>DUI Convictions</td>
<td>526</td>
<td>651</td>
<td>285</td>
<td>265</td>
<td>399</td>
<td>2,126</td>
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<tr>
<td># of Deferred pleas</td>
<td>0</td>
<td>0</td>
<td>2</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
</tbody>
</table>

5 Year Trend: of 2415 cases filed, 2126 were DUI Convictions

Strategic Partners

The Department of Public Works – Office of Highway Safety and its Coalition members, consisting of the Guam Police Department (GPD), the Office of the Attorney General (OAG), Judiciary of Guam (JOG), Guam Behavioral Health and Wellness Center (GBHWC), Guam Fire Department (GFD), Department of Revenue and Taxation (DRT), the Department of Public Health & Social Services (DPH&SS) and Mothers Against Drunk Driving (MADD), will take a collaborative and aggressive approach to change the attitudes of the general public on the dangers and consequences of impaired driving by expanding outreach efforts to include the various organizations, associations, and other ethnic group such as Japanese, Chinese, Filipino, Korean, Russian and our neighboring islands with the Federal States of Micronesia.
Goals and Objectives (Strategies)

1. To decrease traffic fatalities compared to an average of the previous five (5) years by 6% from 17 to 16 by December 31, 2016 by funding overtime to the GPD-HPD and GIAA-APD to enhance their impaired driving enforcement with a focus on targeting specific areas where high impaired driving crashes, injuries, and fatalities occur. (Route 1 {in front of Andersen Air Force Base down to Route 1 Naval Base Guam}, Route 3, Route 8, Route 9, Route 10A, and Route 16)

2. To increase the number of successful prosecutions of DWI/DUI cases for FFY 2016. The following factors will be used in determining the effectiveness and efficiency of the project: a) Number of traffic DUI/DWI cases received from law enforcement agencies (Guam Police Department, Guam Airport Authority, etc.); and b) Number of DUI/DWI convictions.

3. To send one (1) DWI Court Judge to the National Association of Drug Court Professionals (NADCP) Training and two individuals to the DWI Court Training.

4. To fund 20% for salary and fringe for one (1) Program Coordinator IV and 35% for one (1) HSC/Management Analyst IV. To include program management and oversight for all activities within this priority area.

5. To procure one (1) Fatal Vision Marijuana Simulation Experience-Event Kit, to include shipping and handling, to be utilized during school presentations, exhibits, static display, community events about the dangers and consequences associated with underage and binge drinking which often occurs at night in remote or unfamiliar locations.

6. To procure materials and supplies for the Alcohol activities and to produce educational materials to be distributed island-wide.

7. Conduct High-Visibility Enforcement (HVE) mobilizations.


9. To send the Alcohol Program Manager to training, meetings, and conferences relating to Impaired Driving.
Project Descriptions:

The FFY 2016 HSP project list to address impaired driving fatalities and serious injuries includes the project number, title, description, responsible program manager/staff, and budget.

Project Name: Program Management – Impaired Driving
Project Numbers: AL16-01-01OHS
Project Description: To fund 20% for salary and fringe for one (1) Program Coordinator IV and 35% for one (1) HSC/Management Analyst IV to oversee and provide guidance to impaired driving-related projects to include reporting, monitoring, technical assistance and development of plans and application for impaired driving related countermeasures. To procure one (1) Fatal Vision Marijuana Simulation Experience-Event Kit, to include shipping and handling, to be utilized during school presentations, exhibits, static display, community events about the dangers and consequences associated with underage and binge drinking which often occurs at night in remote or unfamiliar locations. To send Alcohol Program Managers to off-island trainings, meetings, and/or conferences during FFY2016.

Program Managers: Cecilia Javier (HSC/MAIV) and Therese Matanane (PCIV)
Project Budget/Source: $52,362.58 (Section 402)

Project Title: DUI and Impaired Driving Enforcement-Impaired Driving
Project Numbers: AL16-01-02HPD
Project Description: To fund overtime to HPD to enhance their Impaired Driving Enforcement Program with the focus on targeting specific areas where high impaired driving crashes occurs. GPD-HPD will conduct 28 DUI checkpoints and saturation patrols during the High Visibility Enforcement Campaigns (Impaired Driving National Enforcement Crackdown, Drive Sober or Get Pulled Over, and Buzzed Driving is Drunk Driving).

Program Manager: Therese Matanane (PCIV)
Project Budget/Source: $35,000.00 (Section 402)

Project Title: DUI Enforcement Project- Impaired Driving
Project Numbers: AL16-01-03APD
Project Description: To fund overtime to APD to enhance their DUI and Impaired Driving Enforcement project with the focus on targeting specific areas where high-impaired driving crashes occurs. The GIAA-APD will conduct seven (7) DUI checkpoints along Routes 10A
and Route 1 to Route 10A and Route 16 during the High Visibility Enforcement Campaigns (Impaired Driving National Enforcement Crackdown, Drive Sober or Get Pulled Over, and Buzzed Driving is Drunk Driving).

To send one officer to training, meetings, and/or conferences relating to Impaired Driving sponsored by NHTSA, GHSA, Traffic Safety Institute and/or Institute of Police Technology and Management.

**Program Manager:** Therese Matanane (PCIV)

**Project Budget/Source:** $15,000.00 (Section 402)

---

**Project Title:** Highway Safety Prosecution-Impaired Driving

**Project Number:** AL16-01-04OAG

**Project Description:** To continue prosecution of DUI/DWI case by partially funding one (1) dedicated DUI Prosecutor with the Office of the Attorney General. To work in collaboration with the Guam Police Department's goals of increasing the rate of DUI arrest and increasing the Prosecution Division's rate of conviction of DUI cases.

**Program Manager:** Cecilia Javier (HSC/MAIV)

**Project Budget/Source:** $50,000.00 (Section 402)

---

**Project Title:** DWI Court Enhancement Project-Impaired Driving

**Project Numbers:** AL16-01-05JOG

**Project Description:** To send one (1) DWI Judge to attend the annual National Association of Drug Courts Professionals (NADCP) and/or the National Judicial College (NJC) Drugged Driving Essential Training.

**Program Manager:** Cecilia Javier (HSC/MAIV)

**Project Budget/Source:** $15,500.00 (Section 402)
**Guam’s Carry-forward Project Summary Sheet**  
Federal Fiscal Year 2016

<table>
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<th>Allocation</th>
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<tr>
<td>AL16-01-01OHS Program Management</td>
<td>$12,008.41</td>
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<tr>
<td>AL16-01-02HPD DUI and Impaired Driving Enforcement</td>
<td>$35,000.00</td>
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<tr>
<td>AL16-01-03APD DUI Enforcement Project</td>
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<tr>
<td>AL16-01-04OAG Highway Safety Prosecution</td>
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<td>AL16-01-05JOG DWI Court Enhancement Project</td>
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<tr>
<td><strong>TOTAL PROGRAM COSTS:</strong></td>
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**Guam’s New Project Summary Sheet**  
Federal Fiscal Year 2016

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<tr>
<td>AL16-01-01OHS Program Management</td>
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<td>AL16-01-04OAG Highway Safety Prosecution Project</td>
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**Total Project Summary Sheet**  
Federal Fiscal Year 2016

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<tr>
<td>AL16 Carry-forward</td>
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<td>AL16 New</td>
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<td><strong>TOTAL PROGRAM COSTS:</strong></td>
<td><strong>$167,862.58</strong></td>
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2.6 OCCUPANT PROTECTION PROGRAM
Sections 402

Problem Identification and Analysis:
The National Highway Traffic Safety Administration estimates that correct use of child restraints are more effective than seat belts in reducing fatalities. Child Restraints reduce fatalities by 71% for infants younger than 1 year old and by 54% for children 1 to 4 years old in passenger cars. In light trucks, the fatality reductions are 58% for infants and 59% for children 1 to 4 years old (NHTSA, 1996). (NHTSA publication “Countermeasures that Work (CTW): A Highway Safety Countermeasures Guide for State Highway Safety Offices”, Seventh Edition, 2013).

Unrestrained fatalities continues to be a significant contributing factor in Guam’s crash fatalities and serious injuries. The DPW-OHS along with the Guam Police Department and other law enforcement agencies will continue to promote and implement high-visibility communications and educational outreach as an essential part of Guam’s successful seat belt law to include high-visibility enforcement programs. The DPW-OHS will fund paid advertising as this can be a critical part of the media strategy and brings with it the ability to control message content, timing, placement, and repetition. In support of the visual messages, public outreach will be conducted at the malls, all public and private schools, and various sports venues to educate motorists about the importance of safety belt use for themselves and their passengers. The DPW-OHS reaches a wide variety of islanders with traffic safety messages. All of this information will be used to develop appropriate educational and marketing materials and target enforcement activities to reduce restraint nonuse.

Another key activity is the inspection of child safety seats and replacement of defective seats. Improving the safety of children riding in motor vehicles also continues to be a major objective in FY2016. A variety of efforts to increase awareness and educate parents and other caregivers on the best way to protect young passengers riding in motor vehicles through the Occupant Protection Program will continue throughout FY2016.

This comprehensive campaign will include funding safety belt enforcement through checkpoints and roving/saturation patrols both day and night. The DPW-OHS will encourage participation in nighttime safety belt enforcement and track data from this initiative during the national mobilizations. DPW-OHS will provide funding for observation surveys before and after enforcement waves measuring the effects of the campaign and determining the safety belt use rate.

Due to the easy access of our island’s youth to motorized vehicles and the high number of incidents of illegal activities involving youths on the public highways, it has been
acknowledged that public awareness is the key to educating our island youths on the use of safety devices or safety restraints.

**SEAT BELTS (ALL PASSENGERS)**

<table>
<thead>
<tr>
<th></th>
<th>2010</th>
<th>2011</th>
<th>2012</th>
<th>2013</th>
<th>2014</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Usage</strong></td>
<td>85%</td>
<td>84%</td>
<td>81.4%</td>
<td>93.8%</td>
<td>90.11%</td>
</tr>
<tr>
<td><strong>Citations</strong></td>
<td>606</td>
<td>554</td>
<td>1696</td>
<td>*1107</td>
<td>967</td>
</tr>
<tr>
<td>2\textsuperscript{nd} Offense</td>
<td>NC</td>
<td>20</td>
<td>100</td>
<td>*19</td>
<td>39</td>
</tr>
</tbody>
</table>

*This figure is amended to show actual and accurate statistic. (Superior Court of Guam MIS)*
**FIGURE 4: CHILD RESTRAINTS BELOW 12**

<table>
<thead>
<tr>
<th>Section 26101-26102 (Children below 12)</th>
<th>2010</th>
<th>2011</th>
<th>2012</th>
<th>2013</th>
<th>2014</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>USAGE</strong></td>
<td>75%</td>
<td>76%</td>
<td>76%</td>
<td>76%</td>
<td>76%</td>
</tr>
<tr>
<td><strong>CITATIONS</strong></td>
<td>107</td>
<td>1018</td>
<td>301</td>
<td>*272</td>
<td>314</td>
</tr>
<tr>
<td><strong>SECOND OFFENSE</strong></td>
<td>1</td>
<td>7</td>
<td>9</td>
<td>*4</td>
<td>5</td>
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</tbody>
</table>

This figure is amended to show actual and accurate statistic. (Superior Court of Guam MIS)
TOTAL SEAT BELT AND CHILD RESTRAINT CITATIONS

<table>
<thead>
<tr>
<th>YEAR</th>
<th>2010</th>
<th>2011</th>
<th>2012</th>
<th>2013</th>
<th>2014</th>
</tr>
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<tbody>
<tr>
<td>Adults</td>
<td>606</td>
<td>574</td>
<td>1796</td>
<td>*1126</td>
<td>1006</td>
</tr>
<tr>
<td>Child (12 &amp; under)</td>
<td>108</td>
<td>1025</td>
<td>310</td>
<td>276</td>
<td>319</td>
</tr>
<tr>
<td>Total Seat Belt Citations</td>
<td>714</td>
<td>*1599</td>
<td>2106</td>
<td>*1402</td>
<td>1325</td>
</tr>
</tbody>
</table>

*This figure is amended to show actual and accurate statistic. (Superior Court of Guam MIS)

TOTAL SEAT BELT AND CHILD RESTRAINT CITATIONS

Annual Seat Belt/Child Restraint Citations Issued

Strategic Partner:

The Department of Public Works – Office of Highway Safety and its Coalition members, consisting of the Guam Police Department (GPD), Guam International Airport Authority-Airport Police Division, Office of the Attorney General (OAG), Judiciary of Guam (JOG), Guam Fire Department (GFD), the Department of Public Health & Social Services (DPH&SS)-Emergency Medical Services for Children, Guam Department of Education, the private and military educational board, and non-profit organizations/associations will take a collaborative and aggressive approach to change the attitudes of the general public on the importance of seatbelts and car seats by expanding outreach efforts to include the various organizations, associations, and other ethnic group such as Japanese, Chinese, Filipino,
Korean, Russian and our neighboring islands with the Federal States of Micronesian.

The Guam Police Department-Highway Patrol Division and the GIAA-Airport Police Division will conduct high-visibility “publicized” enforcement activities of strong occupant restraint use laws throughout FFY2016. The strategy’s three components – laws, enforcement, and publicity – cannot be separated: effectiveness decreases if any one of the components is weak or lacking.

Goals and Objectives (Strategies):

1. To decrease the number of unrestrained passenger vehicle occupant fatalities by funding overtime costs to GPD-HPD and GIAA-APD to conduct day and night-time seat belt enforcement activities throughout FFY2016.
2. To continue to conduct high visibility enforcement efforts and increase its educational outreach to the schools, communities, non-profit organizations, private sectors, and to Government of Guam agencies/departments. The effectiveness of high visibility enforcement has been documented repeatedly in the United States and abroad.
3. The Guam Police Department – Highway Patrol Division will coordinate and conduct synchronized enforcement activities with GIAA-Airport Police Division and military law enforcement agencies (Navy and Air Force) during the national mobilization enforcement campaigns for “Click It or Ticket” and “Child Passenger Safety Week”.
4. The DPW-OHS will expand the CPS Technician Training to include the military enforcement and EMS personnel during FFY2016.
5. To procure and produce educational materials in various ethnic languages, which will include bi-lingual components for Japanese, Korean, Chinese, Filipino, and the Micronesian audiences, will be produced and distributed island-wide throughout FY2016. Initiatives will be developed to promote awareness to the identified high risk groups, i.e. young teenagers and the Micronesian islanders.
6. To increase adult usage rate from 90.11% in CY2014 to 95% in CY2016 and increase child restraint usage from 76% in CY2014 to 80% in CY2016 by continuing high-visibility enforcement of strong occupant restraint use laws and implement an effective program to reduce highway fatalities and injuries resulting from individuals riding unrestrained or improperly restrained in motor vehicles.
7. The DPW-Office of Highway Safety will fund 70% for salary and fringe for one (1) Program Coordinator IV and 20% for one (1) Program Coordinator II to administer, implement, and enforce policy issues concerning Occupant Protection.
8. To send the Occupant Protection Program Managers to off-island trainings, meetings, and/or conferences during FFY2016.
9. To send one (1) HPD and (1) APD to the 2016 Lifesavers Conference.
10. Conduct the annual observation surveys of occupant protection use.
11. To procure various types of child restraints, i.e., infant-only, convertible, forward-facing, combination, and booster seats.
12. To procure one (1) pick-up truck for the Occupant Protection Program. Vehicle will be used to transport equipment to and from training event, Child Passenger Safety Check-up Event, and exhibits and display events. Equipment such as canopies (Check-up events), child restraints (check-up events, exhibits and displays, and training), and other materials and supplies to be transported to each events.

Project Descriptions:

The FFY 2016 HSP project list to address Occupant Protection countermeasures to increase the usage of seatbelts and car seats includes the project number, title, description, responsible program manager/staff, and budget.

Project Title: Program Management  
Project Numbers: OP16-02-01OHS  
Project Description: To fund 70% for salary and fringe for one Program Coordinator IV and 20% for one (1) Program Coordinator II to administer, implement, and enforce policy issues concerning Occupant Protection. To procure various types of car seats, i.e., infant-only, convertible, forward-facing, combination, and booster seats. To procure one (1) pick-up truck for the Occupant Protection Program. To send Occupant Protection Program Managers to off-island trainings, meetings, and/or conferences during FFY2016.  
Program Managers: Therese Matanane (PCIV) and AnaMarie Senate (PCII)  
Project Budget/Source: $162,799.96

Project Title: CIOT/Operation Buckle Down  
Project Numbers: OP16-02-02HPD  
Project Description: To fund overtime to HPD to enhance their Operation CIOT/Buckle Down Enforcement Program with the focus on non-usage of seatbelts and car seats. GPD-HPD will conduct 15 night-time stationary checkpoints and continue to conduct saturation patrols during the High Visibility Enforcement Campaigns (Click It or Ticket and Child Passenger Safety Week).  
To send one (1) HPD officer to the 2016 Lifesavers Conference  
Program Manager: AnaMarie Senate (PCII)  
Project Budget/Source: $30,500.00
Project Title: Seatbelt Enforcement Project
Project Numbers: OP16-02-03APD
Project Description: To fund overtime to APD to enhance their Seatbelt Enforcement Project with the focus on targeting non-usage of seatbelt and car seats. The GIAA-APD will conduct 16 hours per month on targeted roadways through September 30, 2016 along Routes 10A and Route 1 to Route 10A and Route 16 during the High Visibility Enforcement Campaigns (Click It or Ticket Mobilization and Child Passenger Safety Week).

To send one (1) APD to the 2016 Lifesavers Conference.

Program Manager: AnaMarie Senato (PCII)

Project Budget/Source: $20,500.00

---

**Guam’s Carry-forward Project Summary Sheet**

**Federal Fiscal Year 2016**

<table>
<thead>
<tr>
<th>Occupant Protection Fiscal Summary</th>
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<tbody>
<tr>
<td>OP16-02-01OHS Program Management</td>
<td>$15,841.46</td>
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<tr>
<td>TOTAL PROGRAM COSTS:</td>
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**Guam’s New Project Summary Sheet**

**Federal Fiscal Year 2016**

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<tbody>
<tr>
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<td>TOTAL PROGRAM COSTS:</td>
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</table>

**Total Project Summary Sheet**

**Federal Fiscal Year 2016**

<table>
<thead>
<tr>
<th>Occupant Protection Fiscal Year Summary</th>
<th>Allocation</th>
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<tr>
<td>OP16 Carry-forward</td>
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<td>OP16 New</td>
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<tr>
<td>TOTAL PROGRAM COSTS:</td>
<td>$213,799.96</td>
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</table>
Qualification criteria for High Seat Belt Use Rate State \{23 CFR 1200.21(d)(1)\}

In December 2014, Guam submitted its second year Seat Belt Observation Study using new sampling procedures which were put into effect by the National Highway Traffic Safety Administration (NHTSA). Guam’s new methodology was approved in 2013 and will be used for the new four years. The study revealed that Guam’s seat belt usage maintained a high rate use of 90.11%. Guam will continue to conduct high visibility enforcement efforts and an increase in educational outreach to the schools, communities, and to Government of Guam agencies/departments. The effectiveness of high visibility enforcement has been documented repeatedly in the United States and abroad. Because of the high use rate, identifying and directing efforts toward the high risk groups that comprise the 7% who do not comply with the law continue to be a major focus of the program in FFY2016.

The 2014 survey of safety belt use was conducted at 34 observation sites. During the 2014 survey, a total of 5454 drivers and 1712 front-seat outboard passengers were observed. The survey found that 90.11% of people were restrained. Overall, 1.82% of the data were excluded due to the inability to assess whether or not the occupant was belted. This is compliant with the NHTSA rule which requires this value to be below 10%. In addition, the standard error of the result was only 0.9%, which was well below the NHTSA requirement of standard error not exceeding 2.5%. A difference was found between restraint usage for drivers and for front seat passengers. More specifically, drivers were belted 91.71% of the time while passengers had usage rates of 85.99%. The lower usage among passengers is consistent with the findings of other U.S. states and territories.

Participation in Click-it-or-Ticket national mobilization: \{23 CFR 1200.21(d)(2)\}

The Guam Police Department (GPD)-Highway Patrol Division (HPD) and the Guam International Airport Authority (GIAA)-Airport Police Division (APD) will conduct high-visibility “publicized” enforcement activities of occupant restraint use laws throughout FFY2016. The three strategy components – laws, enforcement, and publicity – cannot be separated: effectiveness decreases if any one of the components is weak or lacking.

The Guam Police Department –Highway Patrol Division currently conducts short-term, high-visibility belt law enforcement activities in May of each year as part of the national seat belt mobilizations during Click It or Ticket in the month of May, Child Passenger Safety Week in
September, and Buckle Up America in November. GPD-HPD will continue to conduct seat belt enforcement throughout the year at various high-risk areas and at various traffic intersections.

**Child Restraint Inspection Stations (23 CFR1200.21(d)(3))**

Guam currently has five (5) permanent fitting stations located in the northern and central part of the island.

- Department of Public Works – Office of Highway Safety, 542 North Marine Corps Drive, Tamuning, Guam 96913
- Guam Police Department – Highway Patrol Division, 1240 Army Drive, Barrigada, GU 96921.
- Guam International Airport Authority – Airport Police Division, P.O. Box 8770, Tamuning, GU 96931.
- CarsPlus Guam (Auto Dealership) – 647 Route 8, Maite, GU 96910.

**Child Passenger Safety Technicians (23 CFR 1200.21(d)(4))**

The Department of Public Works Office of Highway Safety maintains the credential of two (2) nationally certified CPST Instructors who provide training and ensure retention of nationally Certified Child Passenger Technicians for the island and so as to staff each fitting station and inspection events throughout the year. In FY 2014, the number of Fitting Stations is five (5) of which four (4) are government of Guam agencies and one (1) private auto dealer organization. It plans to expand the pool of fitting stations from five (5) to seven (7) and Certified Child Passenger Safety Technicians from forty-two (42) to fifty (50), inclusive of renewals and interested private sectors, particularly the medical arena.

**Seat Belt Enforcement (23 CFR 1200.21(e)(3))**

The Guam Police Department (GPD)-Highway Patrol Division (HPD) will conduct high-visibility enforcement activities, which includes day and nighttime seat belt enforcement and saturation patrols in FFY2016. The GPD-HPD will continue to conduct high-visibility enforcement activities during the national "Click It or Ticket" mobilization by implementing an effective program to reduce highway fatalities and injuries resulting from individuals riding unrestrained or improperly restrained in motor vehicles.
The Guam Police Department covers the entire island of Guam for enforcement activities, which covers 100% of the population of the island and is more than 70% as required by the grant criterion. All traffic laws in Guam are primary laws.

Until the next census which will occur in 2020, Guam’s population officially remains at 159,358. However, in the interim, this population count will continue to rise considering characteristics such as but not limited to: 1) Guam has an annual growth rate of about 1.41%; 2) the Compact of Free Association of the Federated States of Micronesia (FSM: Yap, Chuuk, Pohnpei and Kosrae), the Republic of the Marshall Islands (RMI) and the Republic of Palau – independent countries, have been guaranteed by the United States with financial assistance and provision that its citizens may live and work in the United States and its Territories. Guam being the largest, southernmost Mariana Island and the immediate U.S. Territory with closest proximity to the associated states serves as the hub for migration to US soil; and 3) according to the 2015 World Population Review, Guam’s population in 2020 Guam’s growth will also depend on whether the US continues with plans to move Marines into the region. Together with the population growth rate of its neighboring islands, congruent to the challenge to persuade all passenger vehicle occupants is the language barrier – non-English speaking, or English as a second language, indicative of Guam’s growing and diverse population ethnicity.

2010 CENSUS POPULATION:

- 2010 Total Population - 159,358  2.9% increase since 2000
- 2010 Chamorro - 59,381  3.6% increase since 2000
- 2010 Asian - 51,381  2.1% increase since 2000

The number of Chuukese grew by 80.3% from 6,229 in 2000, to 11,230 in 2010. The Yapese population grew 84.1% from 686 in 200 to 1,263 in 2010.

Problem Identification and Analysis:

Department of Public Works (DPW) -Office of Highway Safety (OHS) serves as the lead agency for the coordination of Occupant Protection Programs. The DPW-Office of Highway Safety has two program coordinators under the Occupant Protection program; respectively managing Sections 405b and 402 grants. Program emphasis focus on the participation to national high-visibility safety belt and child safety seat enforcement mobilization having identified “Click It or Ticket” (CIOT) as the major core component of the Occupant Protection Program; to maintain adequate child restraint inspection stations, continue to provide the needed credentials of Child Passenger Safety technical support; and to develop and implement strategies that will enhance educational awareness consistent to Guam’s growing and diverse population.
Focus is in development and implementation of educational strategies that stimulate changed attitude and behavior – use of seat belt and car seats. Strategic outreach concepts will incorporate translating print materials and producing video Public Service Advertisements with subtitling for those of Guam’s diverse ethnicity with English as a second language or who are non-English speaking. Multi-language materials will be made and distributed throughout the island focusing on Guam’s diverse population and the need for translation of laws and the message encouraging Guam’s motoring community to always use the seatbelt and car seat on roadways. There’s still more work to be done to address the issue of non-compliance consistent to Guam’s growing and diverse population. Educational materials in various ethnic languages, which will include bi-lingual components for Japanese, Korean, Chinese, Filipino, and the Micronesian audiences, will be produced and distributed island-wide throughout FY2016. Initiatives will be developed to promote awareness to the identified high risk groups, i.e. young teenagers and the Micronesian islanders.

**Click it or Ticket:**

Click It or Ticket mobilization campaign has been identified as the major core component of the Occupant Protection Program, bearing critical role of keeping people safe on Guam’s roadways. This effort is not limited to just the annual observation of Click It or Ticket, but is a continual daily endeavor for maximum occupant protection on Guam’s roadways.

The Department of Public Works-Office of Highway Safety and the Guam Police Department will join efforts to conduct “Click it or Ticket” campaigns incorporating “Zero Tolerance” enforcement during May of 2016. During this period, Guam Police Department-Highway Police Division will conduct high visibility saturated and stationary enforcement within their respective jurisdictions, and together they will conduct synchronized Click It or Ticket enforcement strategic to roadways characterized with high risk areas for seatbelt and child restraint violations. In addition to enforcement activities, awareness and outreach activities such as Operation Buckle Down increases the proper use of child restraint systems as well as increase compliance with seatbelt laws.

**Enforcement Activities:**

Operation S.C.O.P.E. project and Operation will increase the compliance relating to seatbelt and child restraint usage, which will result a safer roadways for our citizens. As part of this operation, GPD-HPD will use the same concept during the Click It or Ticket mobilization and Child Passenger Safety week.

Guam will continue to conduct high visibility enforcement efforts and increase its educational outreach to the schools, communities, non-profit organizations, private sectors,
and Government of Guam agencies/departments. The effectiveness of high visibility enforcement has been documented repeatedly in the United States and abroad. In FFY2015 during CIOT week alone, the GPD-HPD issued 109 citations of which 92 citations were issued under grant funded overtime hours and 17 citations issued under non-grant funded hours. A total five (5) checkpoints were conducted utilizing fifteen (18) grant funded overtime hours, a combined effort by six (6) police officer manpower.

In addition, Highway Patrol Division conducts enforcement at traffic intersections using a spotter, a flagman and officers in a staging area to cite violators. Although the number of crashes involving injuries overall remain below 10% annually, the number of injuries from unrestrained occupants remains high at an average of 30% annually from 2008 to 2010.

**Child Passenger Safety Technicians**

Guam currently has forty-two (42) certified Child Passenger Safety Technicians and two (2) Certified Child Passenger Safety Instructors. (See [www.safekids.org](http://www.safekids.org) for listing.)

Credible skills, knowledge and abilities in child passenger safety is a key element to improving the safety of children riding in motor vehicles and continues to be a major objective of in FFY2016. Strategic effective efforts to increase awareness and educate parents and other caregivers on the best way to protect young passengers riding in motor vehicles through the 4058 Occupant Protection Program continues to be a major focus throughout FFY2016.

Significantly, with easy access of our island’s youth to motorized vehicles and the high number of incidents of illegal activities involving youths on the public highways, public awareness is the key to educating our island youths on the use of safety devices or safety restraints.

Moreover, the DPW-Office of Highway Safety 405B Occupant Project will continue to assist neighboring territories and other State Office of Highway Safety to build a stronger and efficient Child Passenger Safety in the Pacific areas.

**Child Restraint Inspection Stations**

Guam currently has five (5) permanent fitting stations located in the northern and central part of the island. All five (5) stations currently have CPS Technicians. They are:

- Department of Public Works – Office of Highway Safety (CPS Technicians and two (2) Instructors)
- Guam Police Department – Highway Patrol Division (CPS Technicians)
- Guam International Airport Authority – Airport Police Division (CPS Technicians)
- Department of Public Health & Social Services – EMS for Children (CPS Technicians and one (1) Instructor)

- CarsPlus Guam (Auto Dealers) (CPS Technicians)

(Information is also found in www.nhtsa.gov and www.safekids.org)

The Department of Public Works-Office of Highway Safety continues to participate with the Department of Public Health & Social Services-Emergency Medical Services for Children and the Guam District Nurses by providing free immunization and the role of DPW-OHS is to provide awareness and prevention on the importance of restraining their child(ren) in an approved child restraint system as well as the importance of adults being secured in a seat belt. This outreach is conducted at underserved areas known as “Ground Zero”, which are heavily populated by the “less fortunate and needy” families, mostly Micronesian descent; who come from outer islands that do not have a “Seat Belt” or “Child Restraint” laws; and who are unemployed and receiving public assistance.

The Department of Public Works-Office of Highway Safety continues dialogue with Guam Memorial Hospital, Naval Regional Hospital and the new Guam Medical Center Nursing and Pediatrics Department, in attempt to expand the Partners for Highway Safety for greater educational awareness on occupant protection and other highway safety initiatives. The goal is to make every effort to ensure proper use and installation of car seats and seat belts and so doing by increasing Guam’s pool of CPS Technicians and explore potential fitting stations in the medical arena.
2015 CIOT OPERATIONS SCOPE:
109 Citations

92 or 84% Grant Funded
17 or 16% Non-Grant Funded

5 Year Trend: 1325 Citations

<table>
<thead>
<tr>
<th>Year</th>
<th>Adults</th>
<th>Children (12 and under)</th>
</tr>
</thead>
<tbody>
<tr>
<td>2010</td>
<td>606</td>
<td>108</td>
</tr>
<tr>
<td>2011</td>
<td>574</td>
<td>1025</td>
</tr>
<tr>
<td>2012</td>
<td>1796</td>
<td>310</td>
</tr>
<tr>
<td>2013</td>
<td>1126</td>
<td>276</td>
</tr>
<tr>
<td>2014</td>
<td>1006</td>
<td>319</td>
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</table>
### Unrestrained Passenger Vehicle Occupant Fatalities

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### Section 26101-26102 (Children Below 12)

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<tbody>
<tr>
<td>USAGE</td>
<td>75%</td>
<td>76%</td>
<td>76%</td>
<td>76%</td>
<td>76%</td>
</tr>
<tr>
<td>CITATIONS</td>
<td>107</td>
<td>1018</td>
<td>301</td>
<td>*272</td>
<td>314</td>
</tr>
<tr>
<td>2nd Offense</td>
<td>1</td>
<td>7</td>
<td>9</td>
<td>*4</td>
<td>5</td>
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</table>

*Figure is amended to show actual and accurate statistic (Superior Court of Guam MIS)*
ANNUAL SEAT BELT/CHILD RESTRAINT CITATIONS ISSUED

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<thead>
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<th>YEAR</th>
<th>2010</th>
<th>2011</th>
<th>2012</th>
<th>2013</th>
<th>2014</th>
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<td>*1126</td>
<td>1006</td>
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<tr>
<td>CHILD (12 &amp; UNDER)</td>
<td>108</td>
<td>1025</td>
<td>310</td>
<td>276</td>
<td>319</td>
</tr>
<tr>
<td>TOTAL CITATIONS</td>
<td>714</td>
<td>*1599</td>
<td>2106</td>
<td>*1402</td>
<td>1325</td>
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</tbody>
</table>

* Figure is amended to show actual and accurate statistic. (Superior Court of Guam MIS)
5 Year Trend Seat Belt Usage

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<th>2012</th>
<th>2013</th>
<th>2014</th>
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<tbody>
<tr>
<td>Usage</td>
<td>85%</td>
<td>84%</td>
<td>81.40%</td>
<td>93.81%</td>
<td>90.11%</td>
</tr>
<tr>
<td>Citations</td>
<td>606</td>
<td>541</td>
<td>1696</td>
<td>1098</td>
<td>967</td>
</tr>
<tr>
<td>2nd Offense</td>
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<td>20</td>
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<td>18</td>
<td>39</td>
</tr>
</tbody>
</table>
2014 Total Citations: 1325

- Adults: 1006 or 76%
- Children (12 & Under): 319 or 24%
Strategic Partners:
The Department of Public Works – Office of Highway Safety will work closely with Guam’s law enforcement agencies consisting of the Guam Police Department (GPD), Guam International Airport Authority-Airport Police Division, Port Authority of Guam-Port Police Division; Office of the Attorney General (OAG), Judiciary of Guam (JOG), and private and military enforcement agencies will take a collaborative and aggressive approach to change the attitudes of the general public on the dangers of speeding, reckless driving, aggressive driving and distracted driving by increasing their high visibility enforcement activities island-wide.

In addition to the above law enforcement entities, the DPW-OHS works closely with the OP Coalition which includes the Department of Education, University of Guam, the Department of Public Health and Social Services-EMS for Children, Ceddars, the Guam Memorial Hospital, Naval Hospital, and several non-profit organizations dealing with children.

Goals and Objectives:

1. To decrease the number of unrestrained passenger fatalities by 50% from 2 (two) in 2010-2014 to one (1) in FFYY2016 by HPD’s combined enforcement activities to 30 overtime hours per officer for seatbelt enforcement, 30 overtime hours per officer for DUI checkpoints, 30 overtime hours per officer for speed, and 30 overtime hours per officer for distracted driving, day and night.

2. The Guam Police Department-Highway Patrol Division will conduct high-visibility “publicized” enforcement activities of strong occupant restraint use laws throughout FFY2016 by increasing the number of night-time seat belt enforcement in FFY2016 and combine STEP and Seat Belt enforcement activities by funding overtime costs to the Guam Police Department – Highway Patrol Division to conduct day and night-time seat belt enforcement activities throughout FFY2016. The strategy’s three components – laws, enforcement, and publicity – cannot be separated: effectiveness decreases if any one of the components is weak or lacking.

3. The DPW-Office of Highway Safety will continue to fund for salary and fringe for one (1) Program Coordinator to administer and enforce the policy issues concerning Occupant Protection.

4. To send the Occupant Protection Program Manager to off-island trainings, meetings, and/or conferences during FFY2016.

5. The DPW-OHS will fund paid advertising as this can be a critical part of the media strategy and brings with it the ability to control message content, timing, placement, and repetition.
6. To produce and procure educational materials and walking billboards on the importance of seatbelts and car seats by expanding outreach efforts to include the various organizations, associations, and other ethnic group such as Japanese, Chinese, Filipino, Korean, Russian and our neighboring islands with the Federal States of Micronesia.

7. To procure equipment that serve as tools necessary for program management and photographic documentation of program activities (enforcement, training, check-ups and others related): (1) multi-media projector, (1) Digital Camera complete with Case and Tripod, (2) calculators and various types of car seats from infant-only, convertible, forward-facing only, combination, and booster seats.

8. To increase adult usage rate by 4.11 percentage points from 90.11% 2014 to 93.81% in December 2016 continuing high-visibility enforcement of strong occupant restraint use laws and implement an effective program to reduce highway fatalities and injuries resulting from individuals riding unrestrained or improperly restrained in motor vehicles. The DPW-OHS will continue to contract services from a University to conduct the annual observation surveys of occupant protection use.

9. To increase the number of certified child passenger safety technicians from 42 to 60 by funding for contractual services for certification, renewal, and re-certification fees in FFY2016. DPW-OHS will conduct one (1) Standardized Child Passenger Safety Technician Training and four (4) renewal courses during FFY2016. Training participants will include law enforcement agencies, public health, education, nurses from the Guam Memorial Hospital and Naval Hospital, and the Guam Fire Department.
Project Descriptions:

The FFY 2016 HSP project list to address Occupant Protection countermeasures to increase the usage of seatbelts and car seats includes the project number, title, description, responsible program manager/staff, and budget.

-------------------

**Project Title:** Program Management  
**Project Numbers:** M1PE16-22-01OHS (OP High)  
M2PE16-22-01 OHS (OP Low)  
**Project Description:** The DPW-Office of Highway Safety will continue to fund for salary and fringe for one (1) Program Coordinator to administer and enforce the policy issues concerning Occupant Protection; to contract services from a University to conduct the annual observation surveys of occupant protection use; and to send the Occupant Protection Program Manager to off-island trainings, meetings, and/or conferences during FFY2016.  
**Program Managers:** Jane Almandres (Program Coordinator I)  
**Project Budget/Source:** $70,070.50

-------------------

**Project Title:** Operation HVE (PI&E)  
**Project Numbers:** M1HVE16-23-01OHS  
**Project Description:** The DPW-OHS will fund paid advertising as this can be a critical part of the media strategy and brings with it the ability to control message content, timing, placement, and repetition. To produce and procure educational materials and walking billboards on the importance of seatbelts and car seats by expanding outreach efforts to include the various organizations, associations, and other ethnic group such as Japanese, Chinese, Filipino, Korean, Russian and our neighboring islands with the Federal States of Micronesia.  
**Program Manager:** Jane Almandres (Program Coordinator I)  
**Project Budget/Source:** (Upon funds availability – Section 405b)
Project Title: Operation S.C.O.P.E. (Seatbelt, Child Restraint, Occupant Enforcement)
Project Numbers: M1HVE16-23-02HPD
Project Description: To fund overtime costs to the Guam Police Department - Highway Patrol Division to conduct day and night-time seat belt enforcement activities throughout FFY2016.
Program Manager: Jane Almandres (Program Coordinator I)
Project Budget/Source: $15,000.00

Project Title: CPS - Training and Travel
Project Numbers: M1TR16-24-01OHS (OP High)
Project Description: To send the Occupant Protection Program Manager to off-island trainings, meetings, and/or conferences during FFY2016 and fund for contractual services for certification, renewal, and re-certification fees in FFY2016.
Program Manager: Jane Almandres (Program Coordinator I)
Project Budget/Source: $11,093.23

Project Title: Operation Fit My Child
Project Numbers: M1CSS15-25-01OHS
Project Description: To procure various types of car seats from infant-only, convertible, forward-facing only, combination, and booster seats
Program Manager: Jane Almandres (Program Coordinator I)
Project Budget/Source: $3,877.27
### Guam's MAP-21 Carry-forward Project Summary Sheet
Federal Fiscal Year 2016

<table>
<thead>
<tr>
<th>Occupant Protection Fiscal Summary</th>
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<tbody>
<tr>
<td>M2PE16-22-01OHS Program Management (OP LOW)</td>
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<tr>
<td>M1PE16-22-01OHS Program Management (OP HIGH)</td>
<td>$ 13,868.42</td>
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<tr>
<td>M1TR16-24-01OHS CPS Training and Travel (OP HIGH)</td>
<td>$ 5,093.23</td>
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<tr>
<td>TOTAL</td>
<td>$ 22,485.51</td>
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### Guam's MAP-21 Project Summary Sheet Federal Fiscal Year 2016

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<tr>
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<td>$ 52,688.22</td>
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<tr>
<td>M1HVE16-23-01OHS Operation HVE (PI&amp;E) (upon funds available)</td>
<td>$</td>
</tr>
<tr>
<td>M1HVE16-23-02HPD Operation S.C.O.P.E.</td>
<td>$ 15,000.00</td>
</tr>
<tr>
<td>M1TR16-24-01OHS CPS Training and Travel</td>
<td>$ 6,000.00</td>
</tr>
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<td>M1CSS16-25-01OHS Operation Fit My Child</td>
<td>$ 3,877.27</td>
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<tr>
<td>TOTAL</td>
<td>$ 77,545.49</td>
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### Total Project Summary Sheet Federal Fiscal Year 2016

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<thead>
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<th>Occupant Protection Fiscal Summary</th>
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<tr>
<td>M2PE16 Carry-forward</td>
<td>$3,533.86</td>
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<tr>
<td>M1HVE16 Carry-forward</td>
<td>$18,961.65</td>
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<tr>
<td>M1HVE16 New</td>
<td>$77,565.49</td>
</tr>
<tr>
<td>TOTAL PROGRAM COSTS:</td>
<td>$100,061.00</td>
</tr>
</tbody>
</table>
Problem Identification and Analysis:

Excessive speeding continues to be a major contributing factor in fatal crashes in Guam, resulting in seven (7) speed-related fatalities in FFY2014. This includes driving over the speed limit, excessive speed, aggressive driving or racing. A speed-related serious injury crash is defined as occurring when a citation is issued to a driver involved in the crash for exceeding the lawful speed limit.

The Guam Police Department – Highway Patrol Division (HPD) continues its efforts to reduce fatal crashes related to speeding, reckless driving, imprudent driving and unsafe driving habits to reduce the occurrence of fatal crashes. In CY 2011, the Guam Police Department recorded a total of 15 traffic fatalities and of the 15 traffic fatalities, seven (7) were speed-related; in CY 2012, there were a total of 16 fatalities and of the 16 traffic fatalities, five (5) were speed-related; and in CY 2013 there were 18 total traffic fatalities and of the 18 traffic fatalities, seven (7) were speed-related. In FFY2014 there were 19 fatalities, five (5) of those fatalities were speed related.

A component of the Police Traffic Services is speed enforcement listed as the top priority of the Guam Police Department and the Airport Police Division. The agencies/departments use grant funds to enforce the speeding laws; conduct high visibility checkpoints and stealth operations; and curb speeding and aggressive driving.

Part of the multifaceted approach to this issue is paid media. OHS also has increased its' level of paid media buys during August, one of the highest months for speed-related fatalities, to support the annual speed enforcement campaign in Rhode Island during that period. Fatal crashes will continue to be monitored and campaigns adjusted accordingly.

Police Traffic Services (PTS) is an essential part of any traffic safety program and continues to be a focal point of the Guam-Office of Highway Safety, Guam Police Department and Airport Police Division. Enforcement with regards to highway safety is viewed as an important component in reducing the numbers of traffic related crashes, injuries and fatalities on Guam’s roadways.

Through the Police Traffic Education Project, the DPW-Office of Highway Safety provides resources for law enforcement agencies to address traffic safety issues in their respective jurisdictions. The agencies identify these issues through analyses of crash data that focus on where and when crashes are occurring and the contributing factors to those crashes. A review of these analyses provides law enforcement agencies with the information they need to design and implement traffic safety education and enforcement programs that will be effective in reducing the frequency of crashes in the targeted area.
The primary emphasis will continue to be projects which focus on unsafe speed, aggressive and distracted driving behaviors. Occupant restraint enforcement will also be eligible for PTS funding, as well as, enforcement efforts focusing on special categories of vehicles such as commercial vehicles and school buses.

The Guam Office of Highway Safety plays a major role in the coordination of enforcement efforts among law enforcement agencies at all jurisdictional levels. Effective, high-visibility communications and outreach are an essential part of a successful speed and aggressive-driving enforcement program. The objective is to provide information about the program and persuade motorists that detection and punishment for violations is likely.

Another key element is the High-Visibility Enforcement campaigns that have been used to deter aggressive driving and speeding through both specific and general deterrence.

**TABLE 8: SPEED STATISTICS**

<table>
<thead>
<tr>
<th></th>
<th>2010</th>
<th>2011</th>
<th>2012</th>
<th>2013</th>
<th>2014</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total Fatalities</td>
<td>16</td>
<td>15</td>
<td>16</td>
<td>18</td>
<td>19</td>
</tr>
<tr>
<td>Speed-related Fatalities</td>
<td>8</td>
<td>7</td>
<td>5</td>
<td>7</td>
<td>5</td>
</tr>
<tr>
<td>Total Crashes</td>
<td>7165</td>
<td>6699</td>
<td>7031</td>
<td>6548</td>
<td>6743</td>
</tr>
<tr>
<td>Total Speed-related Citations</td>
<td>6717</td>
<td>6897</td>
<td>5004</td>
<td>4315</td>
<td>4605</td>
</tr>
</tbody>
</table>

**TOTAL SPEED STATISTICS**

**5 Year Trend: Traffic Fatalities**

- Other Traffic Related 65%
- Speed Related Sheet 35%
SPEED RELATED FATALITIES

5 Year Trend - Speed Related Fatalities

<table>
<thead>
<tr>
<th>Year</th>
<th>Speed Related</th>
</tr>
</thead>
<tbody>
<tr>
<td>2010</td>
<td>6</td>
</tr>
<tr>
<td>2011</td>
<td>7</td>
</tr>
<tr>
<td>2012</td>
<td>5</td>
</tr>
<tr>
<td>2013</td>
<td>7</td>
</tr>
<tr>
<td>2014</td>
<td>5</td>
</tr>
</tbody>
</table>

TRAFFIC FATALITIES – FIVE YEAR TREND

5 Year Trend - of 86 Traffic Fatalities, 35% Speed Related Traffic Fatalities

<table>
<thead>
<tr>
<th>Related</th>
<th>Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>Speed</td>
<td>35%</td>
</tr>
<tr>
<td>Other</td>
<td>65%</td>
</tr>
</tbody>
</table>

Strategic Partners:

The Department of Public Works – Office of Highway Safety will work closely with Guam’s law enforcement agencies consisting of the Guam Police Department (GPD), Guam International Airport Authority-Airport Police Division, Port Authority of Guam-Port Police Division; Office of the Attorney General (OAG), Judiciary of Guam (JOG), and private and military enforcement agencies will take a collaborative and aggressive approach to change
the attitudes of the general public on the dangers of speeding, reckless driving, aggressive driving and distracted driving by increasing their high visibility enforcement activities island-wide.

Performance Targets:
- Reduce speeding-related fatalities by 33.33 percent from 6 (2010-2014 average) to 4 by December 2016
- Increase the number of speeding citations issued during grant-funded enforcement activities by 10% from 4,605 in FFY2014 to 4,156 in FFY2015.

Justification – The tracking of speeding citations will help us to determine the effectivity of our paid overtime enforcement activities and assist us on the allocation of funding for future federal fiscal years.

Goals and Objectives (Strategies):

1. GPD-HPD will decrease fatalities in speeding-related crashes by 20% from 5 to 4 by September 30, 2016.
2. GPD-HPD will conduct sustained monthly enforcement for statewide high-publicity speed activities as well as one annual high-visibility “speed wave” enforcement.
3. Continue to fund for overtime speed enforcement activities for the Guam Police Department, Airport Police Division, and Port Police Division.
4. GPD-HPD to reduce the number of speeding, reckless driving, imprudent driving, and other speed related traffic fatalities from 5 in CY2014 to 4 by December 31, 2016 by conducting (30) stationary enforcement over 12 months with a focus on targeting specific areas where high impaired driving crashes, injuries, and fatalities occur (Route 1, Marine Corps Drive, Tamuning/Dededo, Route 4, Hagatna/Sinajana, Route 8, Maite/Barrigada, and Route 16, Harmon).
5. To send one (1) HPD officer to the At-Scene Traffic Crash/Traffic Homicide Investigation sponsored by IPTM.
6. GIAA-APD will decrease speed-related crashes 10% from 199 to 179 by September 30, 2016.
7. GIAA-APD will decrease traffic injuries 10% from 20 to 18 by September 30, 2016.
8. GIAA-Airport Police Division will work overtime traffic enforcement approximately 10 hours per month on targeted roadways through September 30, 2016.
9. GIAA-APD Officers will continue to work saturation patrols and traffic checkpoints during the “Drive Sober or Get Pulled Over” mobilization.
10. The Port Police Division will implement OPERATION “à daí he’ hào,” (Watch Out!). OPERATION “à daí he’ hào,” (Watch Out!) objectives is to target speeding, crashes related to speeding, reckless driving, imprudent driving and unsafe driving habits along the roadways of Route 11 & 18 Cabras Highway & Naval Fuel Dock in Piti, Route 1 – Hagatna, Asan, & Piti, Route 2, 2A – Sumay and Agat by providing high-visibility enforcement throughout FFY2016.
11. Conduct program management and oversight for all activities within this priority area.
12. To send one (1) officer from PAG-PPD to the 2016 Lifesavers Conference.
13. To procure high-visibility traffic vests and cones for PAG-PPD enforcement activities.
14. Use recently purchased ARAS system that creates a scale model diagram and animation of a crash scene used in court to show jurors how the crash occurred.
15. To fund 80% for salary and fringe for one (1) Program Coordinator II and 35% for salary and fringe for one (1) Highway Safety Coordinator/Management Analyst IV to administer and manage the projects with the Guam Police Department – Highway Patrol Division, GIAA-Airport Police Division, and Port Authority of Guam – Port Police Division.
16. To continue to conduct public awareness presentations on the dangers of speeding, reckless driving, imprudent driving, and distracted driving to include drunk and drugged driving, excessive speed, distracted driving, special problems (running red lights, unsafe driving behavior, etc.), and benefits of occupant protection at various public and private schools, and community events. This project will include funding for contractual services to print educational materials and supplies that will be distributed island-wide on the dangers of speeding on Guam’s roadways.
17. To send the PTS Program Managers to the 2016 Lifesavers Conference, NHTSA-Region IX Leadership Meeting, Communication Skills for Highway Safety Professional, and Speed Program Management to enhance the administration, awareness, implementation and effectiveness of the program when dealing with police traffic safety issues.

Project Descriptions:
The FFY 2016 HSP project list to address Police Traffic Education and Enforcement countermeasures to focus on speed, aggressive driving, imprudent driving, and distracted driving which includes the project number, title, description, responsible program manager/staff, and budget.

Project Title: Police Traffic Education Project
Project Numbers: PT16-03-000HS
Project Description: To fund 80% for salary and fringe for one (1) Program Coordinator II and 35% for salary and fringe for one (1) Management Analyst IV to administer, manage and enforce policy issues concerning Police Traffic Service. To send PTS Program Managers to off-island trainings, meetings, and/or conferences during FFY2016.

Program Managers: AnaMarie Senato (PCII) and Cecilia Javier (HCS/MAIV)
Project Budget/Source: $94,169.95

Project Title: Operation H.E.A.T. Highway Enforcement Action Team
Project Numbers: PT16-03-01 HPD  
Project Description: To fund overtime to HPD to enhance their Operation H.E.A.T. project with the focus on speeding, imprudent driving, reckless driving, and distracted driving. GPD-HPD will conduct (30) stationary enforcement over 12 months with a focus on targeting specific areas where high impaired driving crashes, injuries, and fatalities occur (Route 1, Marine Corps Drive, Tamuning/Dededo, Route 4, Hagatna/Sinajana, Route 8, Maite/Barrigada, and Route 16, Harmon).

Program Manager: AnaMarie Senato (PCII)  
Project Budget/Source: $44,007.49

Project Title: Traffic Enforcement Project  
Project Numbers: PT15-03-02 APD  
Project Description: To fund overtime to APD to enhance their Traffic Enforcement project with the focus on targeting specific areas where high-crashes occurs. GIAA-Airport Police Division will work overtime traffic enforcement approximately 10 hours per month on targeted roadways through September 30, 2016 along Routes 10A and Route 1 to Route 10A and Route 16 during the High Visibility Enforcement Campaigns.

Program Manager: AnaMarie Senato (PCII)  
Project Budget/Source: $20,000.00

Project Title: Operation “a dai he’ hao’ (WATCH OUT!)  
Project Numbers: PT15-03-03 PAG  
Project Description: To fund overtime to PAG to enhance their Operation ‘a dai he’ hao enforcement project with the focus on targeting specific areas where high-crashes occurs. The Port Police Division will implement OPERATION “a dai he’ hao,” (Watch Out!). OPERATION “a dai he’ hao,” (Watch Out!) objectives is to target speeding, crashes related to speeding, reckless driving, imprudent driving and unsafe driving habits along the roadways of Route 11 & 18 Cabras Highway & Naval Fuel Dock in Piti, Route 1 – Hagatna, Asan, & Piti, Route 2, 2A – Sumay and Agat by providing high-visibility enforcement throughout FY2016. The PAG-PPD is seeking grant funding to pay overtime hours for Port Police Officers to detect and enforce the traffic violation of speeding/reckless driving and to participate on all National High Visibility Enforcement campaigns in FFY2016.

To send one (1) officer from PAG-PPD to the 2016 Lifesavers Conference.

Program Manager: AnaMarie Senato (PCII)  
Project Budget/Source: $24,850.00
### Guam's Carry-forward Project Summary Sheet
**Federal Fiscal Year 2016**

<table>
<thead>
<tr>
<th>Police Traffic Services Fiscal Summary</th>
<th>Allocation</th>
</tr>
</thead>
<tbody>
<tr>
<td>PT16-03-00OHS Program Management</td>
<td>$20,374.87</td>
</tr>
<tr>
<td><strong>TOTAL PROGRAM COSTS:</strong></td>
<td><strong>$20,374.87</strong></td>
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</tbody>
</table>

### Guam's New Project Summary Sheet
**Federal Fiscal Year 2016**

<table>
<thead>
<tr>
<th>Police Traffic Services Fiscal Summary</th>
<th>Allocation</th>
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<tr>
<td>PT16-03-001OHS Program Management</td>
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<tr>
<td>PT16-03-01HPD Operation H.E.A.T.</td>
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<tr>
<td>PT16-03-02APD Traffic Enforcement Project</td>
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<tr>
<td>PT16-03-03PAG Operation a dai he' hao'</td>
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<td><strong>TOTAL PROGRAM COSTS:</strong></td>
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### Total Project Summary Sheet
**Federal Fiscal Year 2016**

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<tr>
<th>Police Traffic Services Fiscal Summary</th>
<th>Allocation</th>
</tr>
</thead>
<tbody>
<tr>
<td>PT16 Carry-forward</td>
<td>$20,374.87</td>
</tr>
<tr>
<td>PT16 New</td>
<td>$144,152.57</td>
</tr>
<tr>
<td><strong>TOTAL PROGRAM COSTS:</strong></td>
<td><strong>164,527.44</strong></td>
</tr>
</tbody>
</table>
2.9 EMERGENCY MEDICAL SERVICES - SECTION 402

Problem Identification and Analysis:

The purpose of this project is to provide the Emergency Medical Services of the Guam Fire Department with the necessary supplies to respond to any and all possible traffic related crashes. The Guam Fire Department firefighters are also certified at the national EMS certification level with the National Registry of Emergency Medical Technicians.

Timely access to appropriate equipment and medical supplies is essential to the EMS. This project will provide funds for the purchase of specialized material (Ringor Extrication Gloves) to be worn to prevent injury when extricating motor vehicle crash victim.

Strategic Partners:

The Department of Public Works – Office of Highway Safety will work closely with Guam Fire Department to fund the request to procure the specialized material in FFY2016.

Goals and Objectives (Strategies):

- The Guam Fire Department will procure 25 Ringor Extrication Gloves to assist the firefighters when extricating victims in a vehicle crash.
- The Guam Fire Department will send one (1) firefighter to the 2016 Lifesavers Conference.
- The Guam Fire Department will produce educational materials on Highway Safety to be distributed island-wide.

Project Descriptions:

The FFY 2016 HSP project list to address the Emergency Medical Services – Guam Fire Department to focus on the safety of firefighters when extricating injured victim(s) in vehicle crashes, which includes the project number, title, description, responsible program manager/staff, and budget.

Project Title: EMS Extrication Specialized Material
Project Numbers: EM16-04-010HS
Project Description: GFD will procure specialized extrication Ringor gloves to assist firefighters when extricating victims in a vehicle crash. To send one (1) GFD firefighter to the 2016 Lifesavers Conference and to produce educational materials on Fire Safety.
Program Manager: AnaMarie Senato, PCII

Project Budget/Source: $9,075.00

Total Project Summary Sheet
Federal Fiscal Year 2016

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<thead>
<tr>
<th>EMS Program Fiscal Summary</th>
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<tbody>
<tr>
<td>EMS16-04-01GFD EMS Extrication Specialized Material</td>
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<tr>
<td>TOTAL PROGRAM COSTS:</td>
<td>$9,075.00</td>
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</table>
Problem Identification and Analysis:

The traffic records system allows for collection and reporting of data elements necessary for problem identification, problem analysis, and countermeasure evaluation in all areas of traffic safety on Guam. The Traffic Records Coordinating Committee (TRCC) continues to improve the exchange of information but need improvement in the areas of timely, accurate, complete, uniform, and integrated systems.

Guam has embarked on an Island-wide Traffic Records System Development, Improvement, and Enhancements program with the inception of the Section 411 developed and deployed and has been in use for years now.

Strategic Partners:

The Department of Public Works – Office of Highway Safety will work closely with the Traffic Records Coordinating Committee consisting of the Guam Police Department (GPD); Guam International Airport Authority-Airport Police Division; Port Authority of Guam-Port Police Division; Guam Fire Department; Department of Revenue & Taxation- Motor Vehicle Division; Judiciary of Guam (JOG); and Department of Public Health & Social Services to improve the exchange of information but need improvement in the areas of timely, accurate, complete, uniform, and integrated systems.

Goals and Objectives (Strategies):

- To continue to fund one (1) Data Control Clerk II to support the computerized traffic crash record system in order to develop highway hazard reduction programs with priorities based on benefit/cost analysis. The Data Control Clerk II reviews traffic crashes on the Online System Crash Analysis Reporting (OSCAR) program. She verifies the data contained in OSCAR for consistency, validity, accuracy, and completeness. She works closely with the Guam Police Department and Airport Police Division. In addition to her role as the Data Control Clerk II, she assists with the assigned Traffic Records Coordinating Committee Project Coordinator.
- To increase the timeliness of traffic citation data from the Guam Police
Department that are being posted into the Judiciary of Guam court system from monthly to daily in FFY2016.

- Use On-line System for Crash Analysis and Reporting (OSCAR) interface to generate community-wide data analysis. This analysis will be made available to highway safety stakeholders through improved web site access.
- To procure materials and supplies for the crash data collection project.

Project Descriptions:

The FFY 2016 HSP project list to address Traffic Records Information Management System project to focus on speed, aggressive driving, imprudent driving, and distracted driving which includes the project number, title, description, responsible program manager/staff, and budget.

---

**Project Title:** Traffic Records Information and Management System (T.R.I.M.S.)

**Project Numbers:** TR16-05-01OHS

**Project Description:** To continue to fund one (1) Data Control Clerk II to support the computerized traffic crash record system in order to develop highway hazard reduction programs with priorities based on benefit/cost analysis. To procure materials and supplies for the crash data collection project.

**Program Managers:** Julie L. Myers, (Data Control Clerk II)

**Project Budget/Source:** $45,219.00

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**Total Project Summary Sheet**

**Federal Fiscal Year 2016**

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<td>TR16-05-01OHS Program Management (New)</td>
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<td><strong>TOTAL PROGRAM COSTS:</strong></td>
<td><strong>$45,219.00</strong></td>
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</tbody>
</table>
2.11 STATE TRAFFIC SAFETY INFORMATION SYSTEM IMPROVEMENT GRANT – Section 405c

Performance Measure

The Guam Traffic Records Coordinating Committee (TRCC), with the full support of the Traffic Records Executive Committee (TREC) decided to focus the limited amount of funding received ($70,000.00) on two (2) systems improvement initiatives:

1) Crash Reporting System – Increase the use of the Crash Reporting system among all Law Enforcement Agencies on the Island as well as improve the timeliness, accuracy and integration to other traffic records system.

2) Electronic Citation - Increase the use ECitation among all law enforcement agencies on the Island with focus on the number of ECitation that are electronically transmitted to the Court System (JustWare) via Application Program Interface (API). This project will improve timeliness of Citation submission as well as adjudicated by the court.

The followings are the outcomes:

Electronic Crash Reporting System

The Guam Police Department (GPO), Guam International Airport Authority (GIAA) Police, and the Port Authority (PA) Police are now equipped and trained in the use of the Electronic Crash Reporting System. The Crash Reporting System has been in use by GPO since 2009. The GIAA Police Department and the Port Authority went life earlier this year (2015). Additional training was provided to existing system users and new training was conducted for the GIAA PD and Port Authority PD. Emphasis was placed on the use of the integrated geo-coded map for location identification. The use of this tool improves crash location identification.

Electronic Citation Interface to Court System

The Guam TRCC decided to invest and continue the development of the Interface between the ECitation System and the Court System (JustWare) in spite of the limited amount funding to improve the integration of both system.

The integration of JustWare (Court System) with the ECitation allows for real-time citation posting directly to the court system, which promotes timely adjudication of traffic violations.

The JustWare Interface is now fully deployed and in use. 89 Citations were transmitted from the issuance in the field using wireless technology to the court system. There is no
longer data entry required by the Court staff in the processing of Traffic Violations on Guam.

GTRCC Organization Chart
# TRCC Roles and Responsibility

<table>
<thead>
<tr>
<th>Role</th>
<th>Responsible Person</th>
<th>Email</th>
</tr>
</thead>
<tbody>
<tr>
<td>Program Sponsor</td>
<td>Cil Javier, Office of Highway Safety, Department of Public Works</td>
<td><a href="mailto:cecilia.javier@dpw.guam.gov">cecilia.javier@dpw.guam.gov</a></td>
</tr>
<tr>
<td>Traffic Records Coordinator</td>
<td>Therese Matanane, OHS</td>
<td><a href="mailto:therese.matanane@dpw.guam.gov">therese.matanane@dpw.guam.gov</a></td>
</tr>
<tr>
<td>TRCC Chair Person</td>
<td>Marie Flores, Motor Carrier Safety</td>
<td><a href="mailto:Maria.flores@revtax.guam.gov">Maria.flores@revtax.guam.gov</a></td>
</tr>
<tr>
<td>TRCC Co-Chair</td>
<td>Capt. Stephen Ignacio, Guam Police Department, HPD</td>
<td><a href="mailto:stephen.ignacio@gpd.guam.gov">stephen.ignacio@gpd.guam.gov</a></td>
</tr>
<tr>
<td>Project Development Working Group Chair</td>
<td>Jessie Rodriguez, Guam Police Department, HPD</td>
<td><a href="mailto:jessie.rodriguez@gpd.guam.gov">jessie.rodriguez@gpd.guam.gov</a></td>
</tr>
<tr>
<td>Technology Working Group Chair</td>
<td>Joey Manibusan, Bureau of Information Technology</td>
<td><a href="mailto:joey.manibusan@doa.guam.gov">joey.manibusan@doa.guam.gov</a></td>
</tr>
<tr>
<td>Policy Working Group</td>
<td>Valerie Tenorio, Judiciary of Guam</td>
<td><a href="mailto:vtenorio@guamcourt.org">vtenorio@guamcourt.org</a></td>
</tr>
<tr>
<td>Technology Working Group Chair</td>
<td>TBD - Bureau of Information Technology</td>
<td></td>
</tr>
</tbody>
</table>
# GTRCC Roles Definition

<table>
<thead>
<tr>
<th>Program Sponsor</th>
<th>Provide funding and program monitoring.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Traffic Records Coordinator</td>
<td>Plan and manage all GTRCC activities. Serves as the State project manager for all approved TRCC projects. Provide program progress report to the GTRCC Chair. Lead and facilitate GTRCC and TREC meetings.</td>
</tr>
<tr>
<td>GTRCC Chair</td>
<td>Serves as the State Traffic Records Champion; coordinate GTRCC and TREC meetings with the Traffic Records Coordinator; work with co-chair agencies to provide leadership and management to the GTRCC.</td>
</tr>
<tr>
<td>GTRCC Co-Chair</td>
<td>Provide program support to the Chair; participate in all GTRCC activities.</td>
</tr>
<tr>
<td>Technology Working Group</td>
<td>Develop/Adopt system data exchange standard; data sharing methodology; system interface; system security requirement, etc.</td>
</tr>
<tr>
<td>Policy Working Group</td>
<td>Develop Traffic Records program operating policy and procedures (i.e., data sharing, data usage, data access, information release to the public, etc.).</td>
</tr>
<tr>
<td>Project Development Working Group</td>
<td>Review project plans, consolidate plans, prioritize plans, develop project bench marks for measuring progress, submit project for funding.</td>
</tr>
</tbody>
</table>
Guam Traffic Records System Action Plan

The GTRCC reviewed each system's deficiencies and developed goals, objectives and projects to address the deficiencies as they relate to the goal of the traffic records system in the territory. A traffic records system assessment was conducted and the "Guam Plan of Action" was developed to improve the timeliness, quality, quantity, availability, and accessibility of traffic records data in Guam. The Guam Plan of Action recommended a phase approach for the improvement of the Traffic Records System in Guam.

The five (5) phases that were recommended in the Guam Plan of Action are hereby presented for funding under the "Section 405 (c) Grant". Initial funding for phase one is provided under the 411 Grants.

The following are the five phases in the "Guam Plan of Action":

Phase 1 – Electronic Crash Reporting System Component  
Phase 2 – Electronic Citation/Superior Court System Interface Component  
Phase 3 – Electronic EMS/Fire System/GMH (Emergency Room)  
Phase 4 – Traffic Records System Integration/Data Warehouse  
Phase 5 – Reporting and Analytical Tools (Client and Web-Based)

The Guam Plan of Action addresses the traffic safety community needs for traffic safety information that is timely, accurate, complete, uniform, integrated, and accessible. The traffic safety community includes GPD, DPW/OHS, EMS, GFD, GMH, DPHSS, Superior Court of Guam, GIAA, Department of Revenue and Taxation, FHWA, and NHTSA.
Project Title: State Traffic Safety Information System Improvement Grant
Project Numbers: STSISI16-05-02OHS
Project Description: To fund 10% for salary and fringe for one (1) Program Coordinator IV to administer, manage and enforce police issues concerning the State Traffic Safety Information System Improvement Grant.
Project Budget/Source: $70,000.00

The table below provides a summary for each of the projects that are being proposed for funding for FFY2016 of the Section 405 (c) Grant. A detailed description of each project is provided in this section of application.

<table>
<thead>
<tr>
<th>Project Title</th>
<th>Performance Area</th>
<th>Baseline</th>
<th>Goal 2016</th>
<th>Funding Requirement</th>
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</thead>
<tbody>
<tr>
<td>System Enhancement/Maintenance &amp; Support</td>
<td>Program Wide</td>
<td>N/A</td>
<td>100%</td>
<td>$4,868.00</td>
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<td>Wireless Connection for GIAA/GPD/MCSAP</td>
<td>Completeness</td>
<td>80%</td>
<td>100%</td>
<td>$20,000.00</td>
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<tr>
<td>Program Server Upgrade</td>
<td>Program Wide</td>
<td></td>
<td></td>
<td>$5,000.00</td>
</tr>
<tr>
<td>Mobile Printer Law Enforcements</td>
<td>GPD/GIAA</td>
<td>0%</td>
<td>10%</td>
<td>$2,800.00</td>
</tr>
<tr>
<td>Traffic Records Assessment</td>
<td>Program Wide</td>
<td></td>
<td></td>
<td>$10,000.00</td>
</tr>
<tr>
<td>Traffic Records Coordinator Salary (10%)</td>
<td>Program Wide</td>
<td></td>
<td></td>
<td>$7,332.00</td>
</tr>
<tr>
<td>Traffic Records Strategic Plan Update/Grant Development</td>
<td>Program Wide</td>
<td>N/A</td>
<td>100%</td>
<td>$20,000.00</td>
</tr>
<tr>
<td><strong>Total Budget</strong></td>
<td></td>
<td></td>
<td></td>
<td><strong>$70,000.00</strong></td>
</tr>
</tbody>
</table>
The table below shows the projects that were submitted to address the deficiencies indicated in the traffic records system strategic plan along with their scores.

<table>
<thead>
<tr>
<th>Strategies</th>
<th>Impact</th>
<th>Cost</th>
<th>Degree of Difficulty</th>
<th>Measurable Progress</th>
<th>Total Score</th>
<th>Lead Agency</th>
<th>Proposed $$ From Section 405 (c)</th>
<th>Total Budget Request for FY 14</th>
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</thead>
<tbody>
<tr>
<td>1 System Maintenance &amp; Support</td>
<td>5</td>
<td>5</td>
<td>4</td>
<td>5</td>
<td>19</td>
<td>Program Wide</td>
<td>$4,868.00</td>
<td>$4,868.00</td>
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<tr>
<td>2 Wireless Connection for GIAA/GPD/MCSAP/GFD</td>
<td>5</td>
<td>5</td>
<td>3</td>
<td>3</td>
<td>18</td>
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<td>$20,000.00</td>
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<tr>
<td>3 Mobile Printers for Law Enforcement</td>
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<td>5</td>
<td>5</td>
<td>5</td>
<td>20</td>
<td>Law Enforcement</td>
<td>$2,800.00</td>
<td>$2,800.00</td>
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<tr>
<td>4 ITSIS Server Upgrade</td>
<td>5</td>
<td>5</td>
<td>5</td>
<td>5</td>
<td>20</td>
<td>Program Wide</td>
<td>$5,000.00</td>
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<tr>
<td>5 FY2015 Grant Application and Traffic Records Strategic Plan Update</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>$20,000.00</td>
<td>$20,000.00</td>
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<tr>
<td>6 Traffic Records Coordinator (10% Salary)</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>Program Wide</td>
<td>$7,332.00</td>
<td>$7,332.00</td>
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<tr>
<td>7 Traffic Records Assessment</td>
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<td></td>
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<td>Program Wide</td>
<td>$10,000.00</td>
<td>$10,000.00</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>$70,000.00</td>
<td>$70,000.00</td>
</tr>
</tbody>
</table>
2.12 PEDESTRIAN AND BICYCLE SAFETY - SECTION 402

Problem Identification and Analysis:

The National Highway Traffic Safety Administration (NHTSA) defines a pedestrian traffic fatality as the death of a person not in or on a motor vehicle or bicycle who is struck by motor vehicle in transport in a traffic-way or after the vehicle has run off the traffic-way (NHTSA 2009A). This includes a pedestrian on a sidewalk or a motorist changing a tire by the side of the road who is struck by a car leaving the road. Some states use slightly different definition.

Several current lifestyle trends may affect pedestrian crashes and fatalities. Both drivers and pedestrians are increasingly distracted by cell phones and other portable electronic devices. If pedestrians or motorists are distracted, the potential for crashes increases. Pedestrian crashes and fatalities occur when pedestrians and motor vehicles attempt to use the same roadway space at the same time. Both drivers and pedestrians share the same responsibility, in the sense that actions by either the driver or the pedestrian could have prevented a fatality.

The role of alcohol in pedestrian fatalities has not changed over the past five years. In CY2014, the Guam Police Department recorded a total of fourteen (14) traffic fatalities of which ten (10) were pedestrian fatalities. Most pedestrian crashes occur on the roadway. Alcohol and Drug related pedestrian fatalities continue to be a growing concern on Guam. Therefore, it is the goal of the Department of Public Works-Office of Highway Safety along with the Guam Police Department to increase the pedestrian safety countermeasures to prevent pedestrians and motor vehicles from attempting to use the same roadway space at the same time.

Auto-pedestrian crashes continue to be a growing problem on the island, with little to no sidewalks in majority of the communities and not enough crosswalks and poor lit roadways where there are no crosswalks. One inherent problem is with pedestrians from the outer islands who have no paved roads and crosswalks.

Many are not familiar with the laws due to English being their second language. More emphasis is needed in educating those that come to Guam from neighboring islands such as the Federated States of Micronesia that consists of Yap, Chuuk, Pohnpei and Kosrae islands respectively.
Strategic Partners:

The Department of Public Works – Office of Highway Safety will work closely with the Guam Police Department (GPD), Guam International Airport Authority-Airport Police Division, Port Authority of Guam-Port Police Division, and the Guam Fire Department to implement an Educational and Enforcement plan to educate the general motorists on Guam about utilizing the pedestrian crosswalks and the dangers of jaywalking.

Goals and Objectives (Strategies):
1) To decrease the number of pedestrian and bicycle injuries and deaths by motor vehicle crashes by conducting initiatives on Pedestrian education with government agencies/departments, and partner with private sectors and community organizations by providing them with Guam's law on Pedestrian Safety in their native language.

2) To produce PSA's on pedestrian safety to reach a diverse and ethnic population on the island where English is their second language.

3) To reduce the incidence of crashes involving cyclist and pedestrians by implementing outreaches to bicyclists, motorists, and pedestrians by educating and creating safe practices.

4) To increase pedestrian and bicycle safety awareness to children and young adults by conducting 25 presentations in the elementary, middle, and high schools island-wide.

5) To procure safety helmets for all ages and safety gears (elbow pads and knee pads) to be used and demonstrated during presentations and outreaches.

6) To identify those geographic problem areas and develop public awareness countermeasures to improve pedestrian and bicycle safety.

7) To develop and implement island-wide paid media plan and promotional materials to educate and make the public aware of pedestrian and bicycle safety.

8) To promote bicycle helmet use for all bicyclist regardless of age.

9) To promote safe practices while walking, running especially for children and young adults walking to and from school.

10) To improve pedestrian safety for school children island-wide through the installation of additional crosswalks.

11) To cover 80% for salary and benefits for one (1) Administrative Assistant and 20% for the salary and fringe benefits for one (1) Management Analyst IV/HSC to administer and manage the Pedestrian and Bicycle Safety Program.

12) To send Program Manager/Staff to participate in off-island training and conferences, i.e., Instructor Development, and Data Analysis and Evaluation sponsored by Transportation Safety Institute (TSI).

**Project Descriptions:**

The FFY 2016 HSP project list to address Pedestrian and Bicycle Safety program to focus on To decrease the number of pedestrian and bicycle injuries and deaths by motor vehicle crashes by conducting initiatives on Pedestrian education with government agencies/departments, and partner with private sectors and community organizations by providing them with Guam's law on Pedestrian Safety in their native language, which includes the project number, title, description, responsible program manager/staff, and budget.
Project Title: Pedestrian and Bicycle Education Project  
Project Numbers: PS16-06-01OHS  
Project Description: To fund 20% of the salary and fringe benefits for one (1) Management Analyst IV to administer and manage the Pedestrian and Bicycle Safety Program. To send Program Manager/Staff to participate in off-island training and conferences, i.e., Instructor Development, and Data Analysis and Evaluation sponsored by Transportation Safety Institute (TSI). Funding will also be used to procure bicycle safety gear (helmets, elbow pads, and knee pads) and to produce educational materials to be distributed island-wide on Pedestrian and Bicycle Safety.

Program Managers: Jacqueline Florig (Administrative Assistant/Program Staff)

Project Budget/Source: $86,849.09

Total Project Summary Sheet  
Federal Fiscal Year 2016

<table>
<thead>
<tr>
<th>Pedestrian Safety Fiscal Summary</th>
<th>Allocation</th>
</tr>
</thead>
<tbody>
<tr>
<td>PS16-06-01OHS Pedestrian &amp; Bicycle Safety (carry-forward)</td>
<td>$20,422.81</td>
</tr>
<tr>
<td>PS16-06-01OHS Pedestrian &amp; Bicycle Safety (new)</td>
<td>$66,426.28</td>
</tr>
<tr>
<td>TOTAL PROGRAM COSTS:</td>
<td>$86,849.09</td>
</tr>
</tbody>
</table>
2.13 PAID MEDIA - SECTION 402

Problem Identification and Analysis:

The Guam Office on Highway Safety will follow all Federal and local guidelines for purchasing media/advertising with NHTSA Paid Media funds.

To support alcohol-impaired driving and occupant protection, high-visibility enforcement efforts in the diverse communities of Guam, OHS will place culturally relevant and linguistically appropriate advertising in a variety of multicultural/multiethnic media outlets, including sports venues. OHS will use paid, earned, and owned media, including social media, to address the program areas in the HSP. Outdoor advertising (e.g., billboards, outdoor message boards) also will be included in the plan, if appropriate. OHS incorporates NHTSA's Communications Calendar into its media plan activities; the FFY2016 media plan will be finalized once NHTSA releases the FFY2016 calendar.

Strategic Partners:

The Department of Public Works – Office of Highway Safety will work closely with its Partners for Highway Safety to develop a plan to work closely with all media outlets (radio, T.V. and outside vendors) to come up with a strategy to reach the community-at-large in various languages.

Goals and Objectives (Strategies):

- OHS' paid media buys will cover all media and statewide campaigns, including television, radio, and billboards. The creative and media buys will be targeted to reach key demographic groups (e.g., males between 21 and 34 years of age) with critical safety messages (e.g., Click It or Ticket, Drive/Drive Sober or Get Pulled Over) at key times of the year (e.g., late/spring and summer for teen drivers, in conjunction with national mobilizations).
- All media will be evaluated to assess its effectiveness in reaching the target audience.
- Media coverage generated by OHS and/or partner-related public outreach tactics (e.g., press releases/conference, mall displays, campaigns), including channel, estimated audience reach/impressions, tone (e.g., neutral, positive, negative), and value/advertising equivalency.

Project Descriptions:

The FFY 2016 HSP project list to address Paid Media program to focus on to address
the program areas in the FFY2016 HSP, which includes the project number, title, description, responsible program manager/staff, and budget.

---

**Project Title:** Paid Media Project  
**Project Numbers:** PM16-08-01OHS  
**Project Description:** OHS will fund for the development of public service announcements to be aired on various channels radio and T.V. targeted to reach key demographic groups. OHS will use paid, earned, and owned media, including social media, to address the program areas in the HSP. Outdoor advertising (e.g., billboards, outdoor message boards) also will be included in the plan, if appropriate.

**Program Manager:** Cecilia Javier, HSC/MAIV  
**Project Budget/Source:** $15,000.00

---

### Total Project Summary Sheet  
**Federal Fiscal Year 2016**

<table>
<thead>
<tr>
<th>Paid Media Fiscal Summary</th>
<th>Allocation</th>
</tr>
</thead>
<tbody>
<tr>
<td>PM16-08-01OHS Paid Media Project (new)</td>
<td>$15,000.00</td>
</tr>
<tr>
<td><strong>TOTAL PROGRAM COSTS:</strong></td>
<td><strong>$15,000.00</strong></td>
</tr>
</tbody>
</table>
2.14 DISTRACTED DRIVING – Section 405e
(First Year Texting)

GUAM’S TEXTING LAW (PUBLIC LAW 29-22)

"An act to add a new §3347 to Article 3 of Chapter 3, Title 16 Guam Code Annotated, relative to reading, writing, or sending electronic messages while operating a motor vehicle; prescribing penalties; and providing an effective date", which states in part:

§3347:
(a) It is unlawful for a person to read, write, or send electronic messages while operating a motor vehicle.

(b) Any person who violates the provisions of subsection (a) of this Section is guilty of a violation and shall be punished by a fine not to exceed One Hundred Dollars ($100.00).

(c) Notwithstanding the provisions of §9502 of Chapter 9.5 of Title 7 Guam Code Annotated, all fines collected under this Section shall be deposited into the Police Services Fund and made available by appropriation by I Liheslaturan Guahan."

This Act shall become effective six (6) months after enactment into law. (April 15, 2008)

GUAM’S MOBILE PHONE LAW (PUBLIC LAW 31-194)

"An act to amend §3346, and to add a new §3346.1, all of Chapter 3, Title 16, Guam Code Annotated, relative to restricting the use of mobile phones while driving a motor vehicle, and providing for public education requirements regarding such restrictions", which states in part:

Section 2. §3346 of Chapter 3, Title 16, Guam Code Annotated, is hereby amended to read as follows:

§3346. Restrictions on the Use of Mobile Phones While Driving.

(a) Restriction. It is unlawful for a person to read, write, or send electronic messages, or use or be holding, a mobile phone or similar electronic communications device while driving a vehicle.

(1) Definition. For the purposes of this Section, driving means operating a vehicle, with the motor running, including while temporarily stationary because of traffic, a traffic control device, or other momentary delays. Driving does not include operating a vehicle with or without the motor running when the driver moved the
vehicle to the side of, or off, a highway, and halted in a location where the vehicle can safely remain stationary.

(b) Exemptions. The restriction set forth in Subsection (a) shall not apply to voice communication being made under the following circumstances.

(1) Emergency Calls. The driver is making an emergency call to law enforcement officials or other public emergency response services; or

(2) Voice Communications Required for the Conduct of Commercial Transportation Operations. During the course of carrying out commercial transportation while in a vehicle bearing the logo of the company of employment. Said communications shall be voice-only and for the sole purpose of coordinating movement while on Guam’s roadways.

(A) Such exemption, however, shall not apply to interstate commercial motor vehicle movements, or during any transportation of hazardous materials, as stipulated in 49 CFR Parts 177,183,384,390,391, and 391.

(B) §3346(b) (2) shall be repealed thirty (30) days after enactment of this Act; or

Hands-free. The driver is using a mobile phone that is specifically designed and configured to allow hands-free listening and talking, through the use of Bluetooth, hard-wired, or similar technology, and is used only in such hands-free manner while driving. Should an earpiece be utilized as part of the hands-free talking device, only one (1) such earpiece may be used by the person. Medically

(3) prescribed hearing aids are not to be counted against the one (1) earpiece limit; or

(4) Licensed Amateur Radio (Ham Radio). The driver is using only two (2) -way mobile radio transmitters or receivers and possesses a current and valid license from the Federal Communications Commission in the Amateur Radio Service; or

(5) CB Radio and Similar. The driver is using a “half-duplex” only device. Such device shall not have the ability to also conduct “full-duplex” communication.

(A) For the purposes of this Subsection, half-duplex means the ability for two (2) or more electronic devices to communicate with each other, but in only one (1) direction at a time (not simultaneously), and inclusive of simplex technology;
provided, that such technology permits for only voice communication in one (1) direction at a time.

(c) Limits of Exemptions. The exemptions outlined in Subsections (b) (2) through (b) (5) of this Section shall only be extended to an individual with a valid Driver’s License. For the purposes of this Section, a Class A (Operator) or Class F (Motorcycle) Learner’s Permit, or a Class A (Operator) or Class F (Motorcycle) Intermediate License shall not constitute a Driver’s License. (Emphasis added)

(d) Penalties. Any driver who violates the provisions of Subsections (a), (b) or (c) of this Section is guilty of a violation and shall be punished by a fine no less than One Hundred Dollars ($100.00). Repeat violations of this Section shall be punished by a fine no less than Five Hundred Dollars ($500.00). However, should a driver be found to have violated the provisions of this Section, and that said violation may have contributed to a traffic collision, then he or she is guilty of a violation punishable by a fine no less than One Thousand Dollars ($1,000.00), and may result in the suspension or revocation of driving privileges on Guam’s roadways.

(e) Notwithstanding the provisions of §9502 of Chapter 9.5 of Title 7, Guam Code Annotated, all fines collected under this Section shall be deposited into the Police Services Fund, and made available by appropriation by I Liheslaturan Guahan.

Section 3. A new §3346.1 of Chapter 3, Title 16, Guam Code Annotated, is hereby added to read:

§3346.1. Public Education Regarding Restrictions on the Use of Mobile Phones While Driving.

(a) Within thirty (30) days following the effective date of this Act, wireless carriers providing mobile phone services or businesses providing vehicle insurance shall, respectively, send a one (1)-time mailing or electronic notification to their current Guam-based wireless service subscribers or vehicle insurance policy holders with information summarizing the restrictions on the use of mobile phones while driving, as outlined in §3346 of this Chapter.

(b) Wireless carriers providing insurance are required to provide information summarizing the restrictions on the use of mobile phones while driving, as outlined in §3346 of this Chapter, to all new Guam-based wireless service subscribers or vehicle insurance policy holders, respectively, and to also include such information continuously on their websites.
(c) Any business entity registered with the Department of Revenue and Taxation who sells or leases vehicles must provide every customer purchasing or leasing a vehicle with information summarizing the restrictions on the use of mobile phones while driving, as outlined in §3346 of this Chapter.

(d) The Department of Revenue and Taxation, Motor Vehicle Division shall provide all applicants for a Learner’s Permit, Intermediate License, or Drivers License, whether new or renewing, with information summarizing the restrictions on the use of mobile phones while driving, as outlined in §3346 of this Chapter. Driver’s license exams shall also test on the subject matter of mobile phones usage while driving.

(e) Any business entity registered with the Department of Revenue and Taxation that rents vehicles must provide every vehicle rental customer with information summarizing the restrictions on the use of mobile phones while driving, as outlined in §3346 of this Chapter.

Effective Date of this PL 31-194, March 28, 2012.

Map-21, Section 405(E) was created as a new distracted driving grant program, authorizing incentive grants to States that enact and enforce laws prohibiting distracted driving. Specifically, States must have statutes that prohibit drivers from texting while driving and youths from using cell phones while driving. Furthermore, it states under the Qualification Criteria that an award under this grant program is a State statute that complies with the criteria set forth in MAP-21. Specifically, a State must have a conforming statute that prohibits texting while driving and youth cell phone use while driving.

The Territory of Guam is hereby submitting this grant application and submits below two Guam Law’s that pertains to youth prohibiting them from using a cell phone while operating a motor vehicle.

Title 16, Guam Code Annotated, Chapter 3, Article 1A – Graduated Driver’s Licenses, states in part:

§31A04.Stage 1: Learner’s Permit...”(a) the minimum age for a learner’s permit is fifteen and one-half (15.5) years,...”

§31A05.Stage 2: Intermediate License...”(a) the minimum age for an Intermediate License is sixteen (16) years;...”
§31A06. Stage 3: Full Licensure...” (a full licensee must be at least Seventeen (17) years of age;...”

Furthermore, Title 16, Guam Code Annotated, Chapter 3, Section 2, states in part:

§3346. Restrictions on the Use of Mobile Phones While Driving.

(a) Restriction. It is unlawful for a person to read, write, or send electronic messages, or use or be holding, a mobile phone or similar electronic communications device while driving a vehicle.

(b) Exemptions. The restriction set forth in Subsection (a) shall not apply to voice communication being made under the following circumstances.

(f) Limits of Exemptions. The exemptions outlined in Subsections (b) (2) through (b) (5) of this Section shall only be extended to an individual with a valid Driver’s License. For the purposes of this Section, a Class A (Operator) or Class F (Motorcycle) Learner’s Permit, or a Class A (Operator) or Class F (Motorcycle) Intermediate License shall not constitute a Driver’s License.

To date, identifying the role of distracted driving and if it had played a role in the causes of crashes has been a challenge in Guam due to the way crash reports are formulated and limitations of crash reporting statistics. In order to effectively allocate funds to include enforcement mobilization periods, the Guam OHS will target high crash incidences on its roadways wherein the crash may have resulted in distractions caused by cell phones or texting.

GOALS AND OBJECTIVES:

- The Department of Public Works – Office of Highway Safety will continue to support and implement media campaigns directly in line with NHTSA’s national “U Drive. U Text. U Pay” mobilization during the month of April 2016 and coordinated efforts in education, awareness and prevention, and enforcement activities.
- The Office of Highway Safety will educate Guam’s motorists about the dangers of distracted driving and P.L. 29-22 (Texting Law) and P.L. 31-194 (Cell Phones) for FY 2016. In addition, network with traffic safety stakeholders, consisting of government agencies/departments, private organizations, non-profit organizations, and military installations and all law enforcement agencies and grant recipients on the island. By aggressive outreaches and public service
announcement around the island via radio, television and bill boards, our target will be aimed at the age group of 20 – 35 years of age.

- The DPW-OHS will also utilize grant funds to send four (4) representatives from the Traffic Records Executive Committee (TREC) and/or the Traffic Records Coordinating Committee (TRCC) to attend the 2015 Traffic Records Forum.

Project Descriptions:

The Department of Public Works – Office of Highway Safety will work closely with its Partners for Highway Safety to target high crash incidences on its roadways wherein the crash may have resulted in distractions caused by cell phones or texting.

Project Title: Program Management and Operations
Project Number: M8X16-26-01 OHS
Project Description: To continue to provide outreaches and public service announcements on radio, television and billboards targeting the age group of 20-35 years of age in line with NHTSA’s national “U Drive...U Text...U Pay mobilization during the month of April 2016. Funding will also be used to send four (4) representatives from the Traffic Records Executive Committee (TREC) and/or the Traffic Records Coordinating Committee (TRCC) to attend the 2015 Traffic Records Forum.

Program Manager: Cil Javier, HSC/MAIV
Project Budget/Source: $25,706.33

**Total Project Summary Sheet**

**Federal Fiscal Year 2016**

<table>
<thead>
<tr>
<th>Distracted Driving-First Year Texting Program</th>
<th>Allocation</th>
</tr>
</thead>
<tbody>
<tr>
<td>M8X16-26-01 OHS Program Management (carry-forward)</td>
<td>$25,706.33</td>
</tr>
<tr>
<td><strong>TOTAL PROGRAM COSTS:</strong></td>
<td><strong>$25,706.33</strong></td>
</tr>
</tbody>
</table>
NHTSA EQUIPMENT APPROVAL

PROGRAM: Occupant Protection – Program Management
PROJECT NUMBER: OP16-02-01OHS
PROJECT DESCRIPTION: To procure one (1) pick-up truck for the Occupant Protection Program. Vehicle will be used to transport equipment to and from training event, Child Passenger Safety Check-up Event, and exhibits and display events. Equipment such as canopies (Check-up events), child restraints (check-up events, exhibits and displays, and training), and other materials and supplies to be transported to each events.

PROJECT AMOUNT: $24,960.16
APPENDIX A TO PART 1200 – CERTIFICATION AND ASSURANCES
FOR HIGHWAY SAFETY GRANTS (23 U.S.C. CHAPTER 4)

State: GUAM

Each fiscal year the State must sign these Certifications and Assurances that it complies with all requirements including applicable Federal statutes and regulations that are in effect during the grant period. (Requirements that also apply to sub-recipients are noted under the applicable caption.)

In my capacity as the Governor’s Representative for Highway Safety, I hereby provide the following certifications and assurances:

GENERAL REQUIREMENTS

To the best of my personal knowledge, the information submitted in the Highway Safety Plan in support of the State’s application for Section 402 and Section 405 grants is accurate and complete. (Incomplete or incorrect information may result in the disapproval of the Highway Safety Plan.)

The Governor is the responsible official for the administration of the State highway safety program through a State highway safety agency that has adequate powers and is suitably equipped and organized (as evidenced by appropriate oversight procedures governing such areas as procurement, financial administration, and the use, management, and disposition of equipment) to carry out the program. (23 U.S.C. 402(b)(1)(A))

The State will comply with applicable statutes and regulations, including but not limited to:

- 23 U.S.C. Chapter 4 - Highway Safety Act of 1966, as amended
- 49 CFR Part 18 - Uniform Administrative Requirements for Grants and Cooperative Agreements to State and Local Governments
- 23 CFR Part 1200 – Uniform Procedures for State Highway Safety Grant Programs

The State has submitted appropriate documentation for review to the single point of contact designated by the Governor to review Federal programs, as required by Executive Order 12372 (Inter-governmental Review of Federal Programs).

FEDERAL FUNDING ACCOUNTABILITY AND TRANSPARENCY ACT (FFATA)

The State will comply with FFATA guidance, OMB Guidance on FFATA Subaward and Executive Compensation Reporting, August 27, 2010, (https://www.fsrs.gov/documents/OMB_Guidance_on_FFATA_Subaward_and_Executive_Com pensation_Reporting_08272010.pdf) by reporting to FSRS.gov for each sub-grant awarded:

- Name of the entity receiving the award;
- Amount of the award;
• Information on the award including transaction type, funding agency, the North American Industry Classification System code or Catalog of Federal Domestic Assistance number (where applicable), program source;
• Location of the entity receiving the award and the primary location of performance under the award, including the city, State, congressional district, and country; and an award title descriptive of the purpose of each funding action;
• A unique identifier (DUNS);
• The names and total compensation of the five most highly compensated officers of the entity if:
  (i) the entity in the preceding fiscal year received—
     (I) 80 percent or more of its annual gross revenues in Federal awards;
     (II) $25,000,000 or more in annual gross revenues from Federal awards; and
     (ii) the public does not have access to information about the compensation of the senior executives of the entity through periodic reports filed under section 13(a) or 15(d) of the Securities Exchange Act of 1933 (15 U.S.C. 78m(a), 78o(d)) or section 6104 of the Internal Revenue Code of 1986;
• Other relevant information specified by OMB guidance.

NONDISCRIMINATION
(applies to sub-recipients as well as States)

The State highway safety agency will comply with all Federal statutes and implementing regulations relating to nondiscrimination. These include but are not limited to: (a) Title VI of the Civil Rights Act of 1964 (Pub. L. 88-352), which prohibits discrimination on the basis of race, color or national origin (and 49 CFR Part 21); (b) Title IX of the Education Amendments of 1972, as amended (20 U.S.C. 1681-1683 and 1685-1686), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation Act of 1973, as amended (29 U.S.C. 794), and the Americans with Disabilities Act of 1990 (Pub. L. 101-336), as amended (42 U.S.C. 12101, et seq.), which prohibits discrimination on the basis of disabilities (and 49 CFR Part 27); (d) the Age Discrimination Act of 1975, as amended (42 U.S.C. 6101-6107), which prohibits discrimination on the basis of age; (e) the Civil Rights Restoration Act of 1987 (Pub. L. 100-259), which requires Federal-aid recipients and all sub-recipients to prevent discrimination and ensure nondiscrimination in all of their programs and activities; (f) the Drug Abuse Office and Treatment Act of 1972 (Pub. L. 92-255), as amended, relating to nondiscrimination on the basis of drug abuse; (g) the comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (Pub. L. 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (h) Sections 523 and 527 of the Public Health Service Act of 1912, as amended (42 U.S.C. 290dd-3 and 290ee-3), relating to confidentiality of alcohol and drug abuse patient records; (i) Title VIII of the Civil Rights Act of 1968, as amended (42 U.S.C. 3601, et seq.), relating to nondiscrimination in the sale, rental or financing of housing; (j) any other nondiscrimination provisions in the specific statute(s) under which application for Federal
assistance is being made; and (k) the requirements of any other nondiscrimination statute(s) which may apply to the application.

THE DRUG-FREE WORKPLACE ACT OF 1988 (41 USC 8103)

The State will provide a drug-free workplace by:

- Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
- Establishing a drug-free awareness program to inform employees about:
  - The dangers of drug abuse in the workplace.
  - The grantee's policy of maintaining a drug-free workplace.
  - Any available drug counseling, rehabilitation, and employee assistance programs.
  - The penalties that may be imposed upon employees for drug violations occurring in the workplace.
  - Making it a requirement that each employee engaged in the performance of the grant be given a copy of the statement required by paragraph (a).
- Notifying the employee in the statement required by paragraph (a) that, as a condition of employment under the grant, the employee will—
  - Abide by the terms of the statement.
  - Notify the employer of any criminal drug statute conviction for a violation occurring in the workplace no later than five days after such conviction.
- Notifying the agency within ten days after receiving notice under subparagraph (d)(2) from an employee or otherwise receiving actual notice of such conviction.
- Taking one of the following actions, within 30 days of receiving notice under subparagraph (d)(2), with respect to any employee who is so convicted—
  - Taking appropriate personnel action against such an employee, up to and including termination.
  - Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency.
- Making a good faith effort to continue to maintain a drug-free workplace through implementation of all of the paragraphs above.
BUY AMERICA ACT  
(applies to sub-recipients as well as States)

The State will comply with the provisions of the Buy America Act (49 U.S.C. 5323(j)), which contains the following requirements:

Only steel, iron and manufactured products produced in the United States may be purchased with Federal funds unless the Secretary of Transportation determines that such domestic purchases would be inconsistent with the public interest, that such materials are not reasonably available and of a satisfactory quality, or that inclusion of domestic materials will increase the cost of the overall project contract by more than 25 percent. Clear justification for the purchase of non-domestic items must be in the form of a waiver request submitted to and approved by the Secretary of Transportation.

POLITICAL ACTIVITY (HATCH ACT)  
(applies to sub-recipients as well as States)

The State will comply with provisions of the Hatch Act (5 U.S.C. 1501-1508) which limits the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.

CERTIFICATION REGARDING FEDERAL LOBBYING  
(applies to sub-recipients as well as States)

Certification for Contracts, Grants, Loans, and Cooperative Agreements

The undersigned certifies, to the best of his or her knowledge and belief, that:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement.

2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, the undersigned shall complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions.

3. The undersigned shall require that the language of this certification be included in the award documents for all sub-award at all tiers (including subcontracts, sub-grants,
and contracts under grant, loans, and cooperative agreements) and that all sub-
recipients shall certify and disclose accordingly.

This certification is a material representation of fact upon which reliance was placed when this
transaction was made or entered into. Submission of this certification is a prerequisite for
making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any
person who fails to file the required certification shall be subject to a civil penalty of not less
than $10,000 and not more than $100,000 for each such failure.

RESTRICTION ON STATE LOBBYING
(applies to sub-recipients as well as States)

None of the funds under this program will be used for any activity specifically designed to urge
or influence a State or local legislator to favor or oppose the adoption of any specific legislative
proposal pending before any State or local legislative body. Such activities include both direct
and indirect (e.g., "grassroots") lobbying activities, with one exception. This does not preclude
a State official whose salary is supported with NHTSA funds from engaging in direct
communications with State or local legislative officials, in accordance with customary State
practice, even if such communications urge legislative officials to favor or oppose the adoption
of a specific pending legislative proposal.

CERTIFICATION REGARDING DEBARMENT AND SUSPENSION
(applies to sub-recipients as well as States)

Instructions for Primary Certification

1. By signing and submitting this proposal, the prospective primary participant is providing
the certification set out below.

2. The inability of a person to provide the certification required below will not necessarily
result in denial of participation in this covered transaction. The prospective participant shall
submit an explanation of why it cannot provide the certification set out below. The
certification or explanation will be considered in connection with the department or agency's
determination whether to enter into this transaction. However, failure of the prospective
primary participant to furnish a certification or an explanation shall disqualify such person
from participation in this transaction.

3. The certification in this clause is a material representation of fact upon which reliance
was placed when the department or agency determined to enter into this transaction. If it is
later determined that the prospective primary participant knowingly rendered an erroneous
certification, in addition to other remedies available to the Federal Government, the
department or agency may terminate this transaction for cause or default.

4. The prospective primary participant shall provide immediate written notice to the
department or agency to which this proposal is submitted if at any time the prospective
primary participant learns its certification was erroneous when submitted or has become erroneous by reason of changed circumstances.

5. The terms covered transaction, debarred, suspended, ineligible, lower tier covered transaction, participant, person, primary covered transaction, principal, proposal, and voluntarily excluded, as used in this clause, have the meaning set out in the Definitions and coverage sections of 49 CFR Part 29. You may contact the department or agency to which this proposal is being submitted for assistance in obtaining a copy of those regulations.

6. The prospective primary participant agrees by submitting this proposal that, should the proposed covered transaction be entered into, it shall not knowingly enter into any lower tier covered transaction with a person who is proposed for debarment under 48 CFR Part 9, subpart 9.4, debarred, suspended, declared ineligible, or voluntarily excluded from participation in this covered transaction, unless authorized by the department or agency entering into this transaction.

7. The prospective primary participant further agrees by submitting this proposal that it will include the clause titled "Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion-Lower Tier Covered Transaction," provided by the department or agency entering into this covered transaction, without modification, in all lower tier covered transactions and in all solicitations for lower tier covered transactions.

8. A participant in a covered transaction may rely upon a certification of a prospective participant in a lower tier covered transaction that it is not proposed for debarment under 48 CFR Part 9, subpart 9.4, debarred, suspended, ineligible, or voluntarily excluded from the covered transaction, unless it knows that the certification is erroneous. A participant may decide the method and frequency by which it determines the eligibility of its principals. Each participant may, but is not required to, check the list of Parties Excluded from Federal Procurement and Non-procurement Programs.

9. Nothing contained in the foregoing shall be construed to require establishment of a system of records in order to render in good faith the certification required by this clause. The knowledge and information of a participant is not required to exceed that which is normally possessed by a prudent person in the ordinary course of business dealings.

10. Except for transactions authorized under paragraph 6 of these instructions, if a participant in a covered transaction knowingly enters into a lower tier covered transaction with a person who is proposed for debarment under 48 CFR Part 9, subpart 9.4, suspended, debarred, ineligible, or voluntarily excluded from participation in this transaction, in addition to other remedies available to the Federal Government, the department or agency may terminate this transaction for cause or default.

Certification Regarding Debarment, Suspension, and Other Responsibility Matters-Primary Covered Transactions
(1) The prospective primary participant certifies to the best of its knowledge and belief, that its principals:

(a) Are not presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded by any Federal department or agency;
(b) Have not within a three-year period preceding this proposal been convicted of or had a civil judgment rendered against them for commission of fraud or a criminal offense in connection with obtaining, attempting to obtain, or performing a public (Federal, State or local) transaction or contract under a public transaction; violation of Federal or State antitrust statutes or commission of embezzlement, theft, forgery, bribery, falsification or destruction of record, making false statements, or receiving stolen property;
(c) Are not presently indicted for or otherwise criminally or civilly charged by a governmental entity (Federal, State or Local) with commission of any of the offenses enumerated in paragraph (1)(b) of this certification; and
(d) Have not within a three-year period preceding this application/proposal had one or more public transactions (Federal, State, or local) terminated for cause or default.

(2) Where the prospective primary participant is unable to certify to any of the Statements in this certification, such prospective participant shall attach an explanation to this proposal.

Instructions for Lower Tier Certification

1. By signing and submitting this proposal, the prospective lower tier participant is providing the certification set out below.

2. The certification in this clause is a material representation of fact upon which reliance was placed when this transaction was entered into. If it is later determined that the prospective lower tier participant knowingly rendered an erroneous certification, in addition to other remedies available to the Federal government, the department or agency with which this transaction originated may pursue available remedies, including suspension and/or debarment.

3. The prospective lower tier participant shall provide immediate written notice to the person to which this proposal is submitted if at any time the prospective lower tier participant learns that its certification was erroneous when submitted or has become erroneous by reason of changed circumstances.

4. The terms covered transaction, debarred, suspended, ineligible, lower tier covered transaction, participant, person, primary covered transaction, principal, proposal, and voluntarily excluded, as used in this clause, have the meanings set out in the Definition and Coverage sections of 49 CFR Part 29. You may contact the person to whom this proposal is submitted for assistance in obtaining a copy of those regulations.

5. The prospective lower tier participant agrees by submitting this proposal that, should the proposed covered transaction be entered into, it shall not knowingly enter into any lower tier covered transaction with a person who is proposed for debarment under 48 CFR Part 9,
subpart 9.4, debarred, suspended, declared ineligible, or voluntarily excluded from participation in this covered transaction, unless authorized by the department or agency with which this transaction originated.

6. The prospective lower tier participant further agrees by submitting this proposal that it will include the clause titled "Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion -- Lower Tier Covered Transaction," without modification, in all lower tier covered transactions and in all solicitations for lower tier covered transactions. (See below)

7. A participant in a covered transaction may rely upon a certification of a prospective participant in a lower tier covered transaction that it is not proposed for debarment under 48 CFR Part 9, subpart 9.4, debarred, suspended, ineligible, or voluntarily excluded from the covered transaction, unless it knows that the certification is erroneous. A participant may decide the method and frequency by which it determines the eligibility of its principals. Each participant may, but is not required to, check the List of Parties Excluded from Federal Procurement and Non-procurement Programs.

8. Nothing contained in the foregoing shall be construed to require establishment of a system of records in order to render in good faith the certification required by this clause. The knowledge and information of a participant is not required to exceed that which is normally possessed by a prudent person in the ordinary course of business dealings.

9. Except for transactions authorized under paragraph 5 of these instructions, if a participant in a covered transaction knowingly enters into a lower tier covered transaction with a person who is proposed for debarment under 48 CFR Part 9, subpart 9.4, suspended, debarred, ineligible, or voluntarily excluded from participation in this transaction, in addition to other remedies available to the Federal government, the department or agency with which this transaction originated may pursue available remedies, including suspension and/or debarment.

Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion -- Lower Tier Covered Transactions:

1. The prospective lower tier participant certifies, by submission of this proposal, that neither it nor its principals is presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded from participation in this transaction by any Federal department or agency.

2. Where the prospective lower tier participant is unable to certify to any of the statements in this certification, such prospective participant shall attach an explanation to this proposal.

POLICY ON SEAT BELT USE

In accordance with Executive Order 13043, Increasing Seat Belt Use in the United States, dated April 16, 1997, the Grantee is encouraged to adopt and enforce on-the-job seat belt use policies and programs for its employees when operating company-owned, rented, or personally-owned vehicles. The National Highway Traffic Safety Administration (NHTSA) is responsible for providing leadership and guidance in support of this Presidential initiative. For
information on how to implement such a program, or statistics on the potential benefits and cost-savings to your company or organization, please visit the Buckle Up America section on NHTSA's website at www.nhtsa.dot.gov. Additional resources are available from the Network of Employers for Traffic Safety (NETS), a public-private partnership headquartered in the Washington, D.C. metropolitan area, and dedicated to improving the traffic safety practices of employers and employees. NETS is prepared to provide technical assistance, a simple, user-friendly program kit, and an award for achieving the President's goal of 90 percent seat belt use. NETS can be contacted at 1 (888) 221-0045 or visit its website at www.trafficsafety.org.

POLICY ON BANNING TEXT MESSAGING WHILE DRIVING

In accordance with Executive Order 13513, Federal Leadership On Reducing Text Messaging While Driving, and DOT Order 3902.10, Text Messaging While Driving, States are encouraged to adopt and enforce workplace safety policies to decrease crashes caused by distracted driving, including policies to ban text messaging while driving company-owned or -rented vehicles, Government-owned, leased or rented vehicles, or privately-owned when on official Government business or when performing any work on or behalf of the Government. States are also encouraged to conduct workplace safety initiatives in a manner commensurate with the size of the business, such as establishment of new rules and programs or re-evaluation of existing programs to prohibit text messaging while driving, and education, awareness, and other outreach to employees about the safety risks associated with texting while driving.

ENVIRONMENTAL IMPACT

The Governor's Representative for Highway Safety has reviewed the State's Fiscal Year highway safety planning document and hereby declares that no significant environmental impact will result from implementing this Highway Safety Plan. If, under a future revision, this Plan is modified in a manner that could result in a significant environmental impact and trigger the need for an environmental review, this office is prepared to take the action necessary to comply with the National Environmental Policy Act of 1969 (42 U.S.C. 4321, et seq.) and the implementing regulations of the Council on Environmental Quality (40 CFR Parts 1500-1517).

SECTION 402 REQUIREMENTS

The political subdivisions of this State are authorized, as part of the State highway safety program, to carry out within their jurisdictions local highway safety programs which have been approved by the Governor and are in accordance with the uniform guidelines promulgated by the Secretary of Transportation. (23 U.S.C. 402(b)(1)(B))

At least 40 percent (or 95 percent, as applicable) of all Federal funds apportioned to this State under 23 U.S.C. 402 for this fiscal year will be expended by or for the benefit of the political subdivision of the State in carrying out local highway safety programs (23 U.S.C. 402(b)(1)(C), 402(h)(2)), unless this requirement is waived in writing.

The State's highway safety program provides adequate and reasonable access for the safe and convenient movement of physically handicapped persons, including those in wheelchairs,
across curbs constructed or replaced on or after July 1, 1976, at all pedestrian crosswalks. (23 U.S.C. 402(b)(1)(D))

The State will provide for an evidenced-based traffic safety enforcement program to prevent traffic violations, crashes, and crash fatalities and injuries in areas most at risk for such incidents. (23 U.S.C. 402(b)(1)(E)).

The State will implement activities in support of national highway safety goals to reduce motor vehicle related fatalities that also reflect the primary data-related crash factors within the State as identified by the State highway safety planning process, including:

- Participation in the National high-visibility law enforcement mobilizations;
- Sustained enforcement of statutes addressing impaired driving, occupant protection, and driving in excess of posted speed limits;
- An annual statewide seat belt use survey in accordance with 23 CFR Part 1340 for the measurement of State seat belt use rates;
- Development of statewide data systems to provide timely and effective data analysis to support allocation of highway safety resources;
- Coordination of Highway Safety Plan, data collection, and information systems with the State strategic highway safety plan, as defined in 23 U.S.C. 148(a). (23 U.S.C. 402(b)(1)(F))

The State will actively encourage all relevant law enforcement agencies in the State to follow the guidelines established for vehicular pursuits issued by the International Association of Chiefs of Police that are currently in effect. (23 U.S.C. 402(j))

The State will not expend Section 402 funds to carry out a program to purchase, operate, or maintain an automated traffic enforcement system. (23 U.S.C. 402(c)(4))

I understand that failure to comply with applicable Federal statutes and regulations may subject State officials to civil or criminal penalties and/or place the State in a high risk grantee status in accordance with 49 CFR 18.12.

I sign these Certifications and Assurances based on personal knowledge, after appropriate inquiry, and I understand that the Government will rely on these representations in awarding grant funds.

[Signature]

Signature Governor's Representative for Highway Safety  Date

GLENN LEON GUERRERO, Director/Governor's Highway Safety Representative

Printed name of Governor's Representative for Highway Safety
August 26, 2015

Glenn Leon Guerrero
Governor’s Representative for Highway Safety
Guam Department of Public Works
542 North Marine Corps Drive
Tamuning, GU 96913

Dear Director Leon Guerrero:

We have reviewed Guam’s fiscal year 2016 Highway Safety Plan (HSP) as received on July 1, 2015. Based on this submission and subsequent revisions, we find your Territory’s Highway Safety plan to be in compliance with the requirements of 23 CFR Part 1200.

This determination does not constitute an obligation of Federal funds for the fiscal year identified above or an authorization to incur costs against those funds. The obligation of Section 402 program funds will be effected in writing by the NHTSA Administrator at the commencement of the fiscal year identified above. However, Federal funds reprogrammed from the prior-year HSP (carry-forward funds) will be available for immediate use by the Territory on October 1, 2015. Reimbursement will be contingent upon the submission of an updated HS Form 217 (or the electronic equivalent) and an updated project list, consistent with the requirement of 23 CFR §1200.15(d), within 30 days after either the beginning of the fiscal year identified above or the date of this letter, whichever is later.

We congratulate Guam on its accomplishments in advancing our traffic safety mission; however, there is more work to do. As stewards of public funds, it is critical that we continue to fulfill our shared responsibility of using these limited safety dollars in the most effective and efficient manner. To that end, I pledge our continued support to you and the Guam Department of Public Works and look forward to achieving our mutual goals of reduced fatalities, injuries, and crashes on Guam’s roads.
We look forward to working with the Guam Office of Highway Safety and its partners on the successful implementation of this plan.

Sincerely,

Christopher J. Murphy  
Administrator – Region 9  
National Highway Traffic Safety Administration

cc: Cecilia Javier, Highway Safety Coordinator, Guam Office of Highway Safety  
Mayela Sosa, Division Administrator, FHWA-Pacific Territories  
Mary D. Gunnels, PhD, Associate Administrator, NHTSA